



OTH14

**Draft submission Hart District Local Plan: Strategy & Sites
2016 - 2032 and Transport Assessment**

**Statement of Common Ground between Hart District
Council, Hampshire County Council, Rushmoor Borough
Council & Highways England**

Date: July 2018

1. Purpose

- 1.1 This is a Statement of Common Ground prepared by Hart District Council (HDC), Rushmoor Borough Council, Hampshire County Council and Highways England in relation to the transport implications that arise from the submission Hart Local Plan: Strategy and Sites 2016 – 2032 (The Hart Local Plan).
- 1.2 Hart District Council and Hampshire County Council have cooperated in the production of a transport evidence base which has followed an agreed methodology utilising the North Hampshire Transport Model (NHTM) to assess the strategic transport impacts of the development proposals.
- 1.3 During the preparation of the evidence, Hampshire County Council (HCC) and Highways England (HE) have requested more information to understand the in-combination traffic impact for the M3 junction 4a and the proposed mitigation arising from the assessment of the Hart Local Plan and the Rushmoor Local Plan.
- 1.4 The purpose of this Statement of Common Ground (SoCG) is to inform the Inspector and other parties about the areas of agreement between the parties for the purposes of the Local Plan Examination in Public (EIP).

2. Background

- 2.1 HDC is preparing a Local Plan which will part supersede the existing Hart Local Plan. The new Local Plan will cover the period 2016 – 2032 and sets out the overall vision, objectives and policies to guide future development in the District over the plan period.
- 2.2 To help inform and evidence the Plan, Hampshire County Council's North Hampshire Traffic Model (NHTM) has been applied to assess the strategic transport implications of the proposed land use allocations. This is the County Council's accepted and approved method for assessing the strategic transport impacts of Local Plan development growth in Hart.
- 2.3 The application of the NHTM has been undertaken in four Stages:
 - Stage 1 – Baseline Do Minimum (NHTM modelling). The Do Minimum (DM) forms the basis against which the proposed Local Plan development will be assessed.
 - Stage 2 - Hart Local Plan (NHTM modelling). Stage 2 builds off Stage 1 Do Minimum and includes the Hart Local Plan Development Scenarios for the quantum and distribution of housing and employment allocations.
 - Stage 3 – Transport Mitigation. Stage 3 uses the inputs from Stage 2, whereby the transport impacts from the Local Plan are investigated further and developed using standard junction modelling packages. This applies the principle of achieving the greatest level of congestion relief within existing constraints such as highway boundaries.

- Stage 4 – Do Something. The chapter reports on the combined impact, as identified by a NHTM model run, of mitigation measures that have been identified in Stage 3 to address capacity issues resulting from the final local plan Development scenario.
- 2.4 To identify junctions where Local Plan traffic results in an unacceptable impact on the highway network, key modelling thresholds have been set. These thresholds look at the Ratio of Flow to Capacity (RFC) for all links in the district. The criteria is set to identify links where the RFC was less than 100% in the Baseline Do Minimum (DM) scenario but have increased to more than 100% in the Hart Local Plan scenario, and links where the RFC was higher than 100% in the Baseline Do minimum scenario and have increased by more than 10% in the Hart Local Plan scenario.
- 2.5 The thresholds used for assessment of the Local Plan development traffic impacts are acceptable to HCC and HE. The application of the thresholds resulted in two locations, M3 Junction 4a and 5, being identified as requiring further investigation as capacity issues deteriorated compared to the thresholds.
- 2.6 On completion of the Transport Assessment, HCC requested a meeting to discuss the details of the work and the proposed mitigation. A meeting was held on 8 March 2018 with RBC, HCC, HE and HDC.
- 2.7 It was agreed in this meeting to test the thresholds using the same criteria as that used in the neighbouring district of Rushmoor:
- any approach arm on a junction where the RFC was more than 85% in the Baseline DM and has increased by 5% or more in the Hart Local Plan scenario is considered as experiencing a significant impact
 - any approach arm on a junction where the RFC was more than 95% in the Baseline DM and has increased by 10% or more in the Hart Local Plan scenario is considered as experiencing a severe impact
 - a junction where the average delay per vehicle in the Baseline DM was 2 minutes or more in any time period and has increased by 1 minute or more in the Hart Local Plan scenario is considered as experiencing a severe impact
- 2.8 This criteria has identified one additional junction at Fleet Road / Ively Road roundabout as experiencing a significant impact. At the roundabout, further analysis is required in determining a solution mitigating trips generated by local plan land allocations.

3. M3 Junction 4a

- 3.1 HE has had concerns regarding the in-combination impact of Rushmoor and Hart local plans on M3 Junction 4a North and South. Systra have been commissioned by RBC and HDC to develop potential improvement options to address the in-combination impacts at this junction and to inform HE and HCC respectively as highway authorities.
- 3.2 As part of the Examination into the Rushmoor Local Plan, it was agreed between RBC, HCC, HDC and HE that the development identified in the Local Plan does not, of itself, impact

significantly on Junction 4a. The Statement of Common Ground setting this out is available to view in the Rushmoor Local Plan Examination library, as document RBC/026:
<https://www.rushmoor.gov.uk/article/10619/Rushmoor-Local-Plan-examination-library>.

- 3.3 In this context, it is agreed that, having regard to potential impact on junction 4a, there is a need for all parties to work together to assess the potential in-combination impact at the junction going forward. Further consideration to possible mitigation measures will be required and developed in consultation between HDC, RBC, HE and HCC. It is agreed that this further work is not required in advance of HDC's Local Plan examination.
- 3.4 RBC, HE and HCC have agreed to this Statement (see email appended to this statement).

Appendix 1: Email responses from RBC, HE and HCC agreeing the Statement of Common Ground.

04/07/2018

RE: Transport statement of common ground - Nick Griffin

RE: Transport statement of common ground

Gardner, Christopher <Christopher.Gardner@hants.gov.uk>

Wed 04/07/2018 10:37

Inbox

To: Nick Griffin <nick.griffin@hart.gov.uk>;

Cc: Roper, Hannah <Hannah.Roper@hants.gov.uk>; Wright, Graham <Graham.Wright@hants.gov.uk>;

1 attachments (217 KB)

SoCG - Transport v0.5.docx

Hi Nick,

Thanks for sending through the latest SoCG and including further mitigation work is required at Ively Road/Fleet Road roundabout following the revised RFC thresholds.

We are happy with the statement and I presume our email in support of RBC & HDC study into M3 J4a will be added to appendix 1 shortly.

Many thanks,

Chris Gardner

Transport Planner

01962 846712

From: Nick Griffin [mailto:nick.griffin@hart.gov.uk]

Sent: 03 July 2018 15:49

To: Gardner, Christopher; 'Louise Piper'

Cc: Blake, Patrick; STEPHENS Claire; Wright, Graham; Roper, Hannah

Subject: Re: Transport statement of common ground

Dear all

Please find attached a final 'draft' of the SoCG; this incorporates the comments from Lou and Chris.

Subject to no further comments could I ask you to reply confirming you are happy with this version I can finalise it.

Kind regards

Nick

From: Gardner, Christopher <Christopher.Gardner@hants.gov.uk>

Sent: 29 June 2018 11:59

To: 'Louise Piper'; Nick Griffin

Cc: Blake, Patrick; STEPHENS Claire; Wright, Graham; Roper, Hannah

Subject: RE: Transport statement of common ground

Hi Louise/ Nick,

<https://outlook.office.com/owa/?viewmodel=ReadMessageItem&ItemID=AAM&ADRHVWVJZDY1LTYDNDcNDNmZi04OGE0LWUwNGUwNzc1Nz...> 1/5

03/08/2018

Mail – nick.griffin@hart.gov.uk

RE: Transport statement of common ground

Louise Piper <louise.Piper@rushmoor.gov.uk>

Wed 04/07/2018 08:27

To: Nick Griffin <nick.griffin@hart.gov.uk>; Gardner, Christopher <Christopher.Gardner@hants.gov.uk>;

Cc: Blake, Patrick <patrick.blake@highwaysengland.co.uk>; STEPHENS Claire <cstephens@systra.com>; Wright, Graham <Graham.Wright@hants.gov.uk>; Roper, Hannah <Hannah.Roper@hants.gov.uk>;

Hi Nick

I can confirm that Rushmoor Borough Council is in agreement with this final draft of the SoCG. Could you make sure that in the final version, the web link to the equivalent statement in the Rushmoor Local Plan Examination library is showing as a link? I think because it was a tracked change, and you accepted it, it lost the web link as such.

Thanks

Lou

From: Nick Griffin [mailto:nick.griffin@hart.gov.uk]

Sent: 03 July 2018 15:49

To: Gardner, Christopher; Louise Piper

Cc: Blake, Patrick; STEPHENS Claire; Wright, Graham; Roper, Hannah

Subject: Re: Transport statement of common ground

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Sent: 29 June 2018 11:59

To: 'Louise Piper'; Nick Griffin

Cc: Blake, Patrick; STEPHENS Claire; Wright, Graham; Roper, Hannah

Subject: RE: Transport statement of common ground

Hi Louise/ Nick,

Just having a read of the changes in section 3, it would be great 'HA' could be changed to 'HE' for reference purposes.

Many thanks,

Chris Gardner

<https://outlook.office.com/owa/?realm=hart.gov.uk&exsvurl=1&ll=cc=2057&modurl=0&path=/mail/search/tp>

1/5

16/07/2018

Mail – nick.griffin@hart.gov.uk

RE: Transport statement of common ground

Blake, Patrick <Patrick.Blake@highwaysengland.co.uk>

Wed 04/07/2018 13:59

To: Nick Griffin <nick.griffin@hart.gov.uk>; Gardner, Christopher <Christopher.Gardner@hants.gov.uk>; 'Louise Piper' <louise.Piper@rushmoor.gov.uk>;

Cc: STEPHENS Claire <cstephens@systra.com>; Wright, Graham <Graham.Wright@hants.gov.uk>; Roper, Hannah <Hannah.Roper@hants.gov.uk>;

Thanks Nick

I confirm I am happy with this.

Regards

Patrick Blake, Area 3 Spatial Planning Manager

Highways England | Bridge House | 1 Walnut Tree Close | Guildford | Surrey | GU1 4LZ

Tel: +44 (0) 300 4701043 | Mobile: + 44 (0) 7825 024024

Web: <http://www.highways.gov.uk>

GTN: 0300 470 1043

From: Nick Griffin [mailto:nick.griffin@hart.gov.uk]

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