

PLANNING OBLIGATIONS (\$106 AGREEMENTS) – PRINCIPLES AND PRIORITIES¹

Policy as agreed by Hart District Council's Cabinet August 2014²:

- A. Planning Obligations will only be sought:
 - a) On a case-by-case basis, and
 - b) Taking into account development viability, and
 - c) Where they meet the three policy tests as set out in the NPPF, and
 - d) Where, there are agreed projects that meet the criteria set out in an advice note issue by the planning inspectorate, and
 - e) Where an agreed programme exists to implement the infrastructure.
- B. That the list of Projects in Appendix B be pursued.
- C. The principle of the <u>Hampshire County Council "Developers' Contributions towards</u> <u>Children's Services Facilities</u> policy is adopted.
- D. That, having regard to the evidence of existing deficiencies, developer contributions will only be sought towards resolving educational capacity issues within Hart District where Hampshire County Council can demonstrate that the requirement for a contribution meets all the necessary tests as set out in Point1 above.
- E. The principle of the <u>Hampshire County Council Transport Contributions policy</u> is adopted but that no contributions be sought unless the contribution is to be used for:
 - a) The implementation of the Fleet Town Access Plan; or
 - b) The implementation of a scheme set out in the Hart District Local Plan; or
 - c) Any other highway related scheme where the contribution sought accords with the evidence based approach as set out in Point 1 above.
- F. That the proposed contribution levels as set out in Appendix C are adopted as an interim measure pending final confirmation of the District infrastructure needs that is to be developed through the emerging Local Plan.

1. THE BASIS FOR SECURING \$106 DEVELOPER CONTRIBUTIONS

1.1 The basis for securing \$106 developer contributions is set out in Appendix A. Developer

- Updating of the housing expected in line with objectively assessed needs
- Factual updating of the need for contributions or changes to Government policy such as the replacement of Circular 05/2005 by the National Planning Policy Framework and expenditure on projects
- Additional projects as agreed by the Council.

² <u>Report</u> and <u>minutes</u>.

¹ This document has been updated as to September 2014 to include:

[•] The Cabinet decision to update the project list and sums sought as of 7 August 2014

[•] The adoption of the draft Policy for Developer Contributions towards Leisure and Open Space Facilities as an interim planning policy for development control purposes as from 1 November 2012

contributions are increasingly used to support the provision of services and infrastructure, such as highways, recreational facilities (local and district wide), education, health and affordable housing.

1.2 The money is normally held by the District Council (although certain highway contributions are paid direct to Hampshire County Council). Subject to any specific restrictions contained with the \$106 Planning Obligation contributions will only be spent for the purposes against which it was collected – i.e. to mitigate the direct impact that arises from new development. Pooling of contributions is allowed. The District Council is however, ultimately accountable for ensuring that any contributions secured are properly audited and spent correctly.

2. FUNDAMENTAL PRINCIPLES

- 2.1 Planning permission must not be bought or sold. The purpose of planning obligations is solely to make acceptable development which would otherwise be unacceptable in planning terms.
- 2.2 There are three policy tests which must be met when seeking planning obligations³. They should be:
 - (i) Necessary to make the development acceptable in planning terms;
 - (ii) Directly related to the development; and
 - (iii) Fairly and reasonably related in scale and kind to the development.
- 2.3 It is unlawful for a planning obligation to be taken into account in determining a planning application if it does not meet all the necessary statutory tests (Regulation 122 of the Community Infrastructure Levy Regulations). Therefore, any request for a contribution must ensure that the necessary evidence is provided to enable this assessment to be made.
- 2.4 Information in the <u>Planning Practice Guidance</u> reiterates this advice. The Government is clear that obligations must be fully justified and evidenced. Local planning authorities are cautioned that when requiring affordable housing obligations or tariff style contributions to infrastructure, they should be flexible in their requirements. Their policy should be clear that such obligations will take into account specific site circumstances.
- 2.5 While the precise circumstances of each case will vary, to justify each request it must specifically address the following⁴:
 - a) The relevant development plan policy or policies,
 - b) Quantified evidence of the additional demands on facilities or infrastructure, which are likely to arise from the proposed development,
 - c) Details of existing facilities or infrastructure, and up-to-date, quantified evidence of the extent to which they are able or unable to meet those additional demands,
 - d) The methodology for calculating any financial contribution which is shown to be necessary to improve existing facilities or infrastructure, or provide new facilities or infrastructure, to meet the additional demands, and
 - e) Details of the facilities or infrastructure on which any financial contribution will be spent.
- 2.6 Any approach to securing benefits through the \$106 process must therefore, be grounded in evidence-based policy. In addition, developers should only be expected to pay for or contribute to the cost of all, or that part of, additional infrastructure provision which is caused by their development. Planning obligations should not be used solely to resolve existing deficiencies in infrastructure provision or to secure contributions to the

³ See Paragraph 204 of the <u>National Planning Policy Framework</u>

⁴ See Planning Inspectorate Good Practice Note 16/2010

achievement of wider planning objectives that are not necessary to allow consent to be given for a particular development.

- 2.7 This requires a list of specific projects to which the contributions would be directed or to a report informing the community of the various benefits resulting from planning obligations. Any spending plans must make clear how much of the cost is reasonably to be carried by the new development and where any supplementary funding is to be secured to take account of the cost of providing that part of the improvement that is not generated by the new development.
- 2.8 The evidence base approach adopted by the Council in December 2010 has been supported by the Planning Inspectorate on appeal:

Appeal Ref: APP/N1730/A/13/2208766 Kandy House, Reading Road North, Fleet, Hampshire GU51 4HT Appeal Dismissed (decision date 28 January 2014) Written representations

Appeal Ref: APP/N1730/A/13/2198562

Land to the rear of Chantreyland, New Road, Chequers Lane, Eversley Cross, Hook, Hampshire RG27 0NX

Appeal Dismissed (decision date 3 March 2014) Written representations

APP/N1730/A/13/2205141

Former Queen Elizabeth Barracks, Sandy Lane, Naishes Lane and Leipzig Road, Church Crookham, Fleet, Hampshire, GU13 0BF Appeal Allowed (decision date 9 April 2014) – Hearing

See Appendix D for relevant extracts

- 2.9 On each of these occasions, the request for developer contributions was assessed by the Inspector against the tests set out the National Planning Policy Framework, and the Community Infrastructure Levy Regulations 2010. With respect to the transport infrastructure the policy background is set out in the Local Transport Plan and associated documents with a range of projects, including improvements to local cycle-ways etc. Regarding the leisure and education facilities contribution, all the Inspectors were satisfied, where appropriate, that the Council had identified deficiencies in provision and that the Council had in place a structure for ensuring that funds received for individual applications were recorded in their component elements for different types of facilities and related to particular identified schemes. One each occasion the Inspector was able to conclude that the requirements for these developer contributions would meet the test of Regulation 122.
- 2.10 However, where the Council has been unable to produce evidence to support its request for developer contributions the Council has had the request for contributions rejected:

Appeal Ref: APP/N1730/A/13/2209022 3 Crookham Road, Fleet, Hampshire GU51 5DJ Appeal Allowed (20 February 2014) – Written representations

Again, see Appendix D for relevant extracts

3. ASSESSMENT OF LEISUE/OPEN SPACE NEEDS

3.1 An interim review exercise of need has recently been carried out and the views of parish councils and other important leisure providers within Hart District have been sought. Since January 2010 the Council has worked with, parishes, and other stakeholders to prepare

projects based upon needs created by new development. An initial two month consultation was carried out throughout the summer with key stakeholder, parish councils, District councillors, and applicants and agents who had submitted planning applications to the Council over the past 2 years. At the same time the Council completed a full audit of all leisure facilities within the District. This work was subject to full consultation with parish councils and developers in late in the summer/autumn 2010 and the comments received were taken into account by the Council's Cabinet in December 2010.

- 3.2 Appendix B sets out the various projects that have been agreed following assessment:
 - a) Section 1 of the Appendix identifies those projects that are considered to be District projects that will attract visitors from a far wider area than an individual parish. Given the scale of these projects the assessment is that they should form a 20 year project plan.
 - b) Section 2 of the Appendix comprises Parish specific local projects. These are local projects that are expected to be delivered over the next 7 years. They have been assessed against the needs identified in the Hart PPG17 Assessment, the Hart Leisure Strategy, and the Council's adopted Community Strategy. Where a parish plan is in place that too has been taken into account. An assessment has also been made of the amount of development that would be required to fund the project if no other supplementary funding were to be available and whether the parish is likely to deliver sufficient development to meet the funding requirement.
- 3.3 Where properly justified projects have been identified with an evidence base of need, then these projects should be used on a case by case basis as a starting point for negotiation with developers on a case-by-case basis.

4. EDUCATION INFRASTRUCTURE

4.1 Hampshire County Council, as the Local Education Authority (LEA) has confirmed that there is a critical shortage of both primary and secondary school places within the catchment of schools within the Fleet/Church Crookham area. This includes the parishes of Fleet, Elvetham Heath, Church Crookham, Crookham Village, Ewshot, Crondall, and Dogmersfield. In addition there is a similar critical shortage of secondary school place within the catchment of Robert Mays School in Odiham. This catchment includes the parishes of Odiham, Greywell, South Warnborough, Long Sutton, Hook, Hartley Wintney, and Rotherwick.

Primary Schools						
Area	Net	Number	% surplus	Net	Number	% surplus
	capacity	on roll	places	Capacity	on roll	places
	Oct 2013	Oct 2013	Oct 2013	2018	2018	2018
Fleet/Church	3,631	3,737	-2.9%	3,9375	4,077	-3.6%6
Crookham						
Hook/Odiham	1,802	1,727	4%	2,185 ⁷	1,758	24% ⁸

⁵ This includes expansion as follows: Tavistock Infant School – expansion to provide 90 places per year group (from 64) Tweseldown Infant School – expansion to provide 90 places per year group (from 70) Church Crookham Junior School – 1 form entry expansion All Saints CE Junior School – 1 form entry expansion (equates to 35 places per year group)

⁶ Without this expansion the surplus would be -6.5%

⁷ This includes expansion as follows: Hook Infant School – 1 form entry expansion, Hook Junior School – 0.5 form entry expansion, Oakwood Infant School – 1 form entry expansion, Greenfields Junior School – 1 form entry expansion

⁸ Without the addition the surplus would be 18.4%

Secondary Schools								
Area	Net capacity Oct 2013	Number on roll Oct 2013	% surplus places Oct 2013	Net Capacity 2018	Number on roll 2018	% surplus places 2018		
Fleet/Church Crookham	5,716	5,267	8%	6,016	5,564	9%%		
Hook/Odiham	1,200	1.203	-0.025%	1,200	1,20310	-0.025%		

- 4.2 Without the expansions referred to above all schools in the Fleet and Church Crookham area are full¹¹. Mitigation measures therefore need to be put in place and this will need to be funded, *inter alia*, by contributions from developers. The Tweseldown Infant School is in the process of being relocated to the former Queen Elizabeth Barracks site (Crookham Park) and Church Crookham Junior School is being expanded by utilising the accommodation vacated by Tweseldown Infant School. Similarly the All Saints CE Junior School is being expanded. As the children move through the education system they will cause a greater need for secondary provision. It is physically not possible to extend the Court Moor School, but planning permission has been granted to extend the Calthorpe Park School and these are expected to be start to be brought to fruition by 2016.
- 4.3 Similarly in Hook/Odiham education planning area, which includes Hook and Hartley Wintney, the Hook Infant and Junior Schools, the Oakwood Infant and Greenfields Junior Schools, and the Robert Mays secondary school are full. Mitigation measures will need to be put in place and this will need to be funded, *inter alia*, by contributions from developers. At primary level all four schools are to be expanded. Again, as there will be some lead in until the need the expansions are needed it is not expected that capacity will be available until 2018 although building work will need to commence before then.

School Place Mitigation Measures

- 4.4 Discussions with local schools have been undertaken to expand existing schools schools. The County Council considers it preferable to invest in existing schools where achievable in building terms, sensible school organisation structures and where agreement can be reached with the headteacher and governors of the schools involved.
- 4.5 On larger strategic housing sites where the impact on local primary school places can be

Furthermore, the 2002 report Trading Places – A Review of Progress on the Supply and Allocation of School Places, recommends in paragraph 9 that it is unrealistic and probably undesirable to aim for a perfect match of pupils and places at each school. Some margin of capacity is necessary to allow parents choice, given that there will be volatility in preferences from one year to the next. It further notes that not all unfilled places are 'surplus' and, therefore, a reasonable figure is for there to be 5% spare places in any school and these places should not be considered surplus places.

 ⁹ Planning permission has been granted for the expansion of Calthorpe Park Secondary School – 300 additional places in two phases, without this expansion there is a surplus of 2.7%
 ¹⁰ This may change depending the phasing of any proposed expansion of the school; details to be confirmed.

¹¹ The Audit Commission recommends that schools should not operate at full capacity. The 1996 report *Trading Places: The Supply & Allocation of School Places* notes in paragraph 9 that value for money in the supply of school places is served by avoiding both too many and too few places. A Local Authority (LA) needs to secure a close fit between pupils and places at a wider level and with regard to individual schools. It further recommends that a LA plan for a 95 per cent occupancy rate at schools, with a variation of plus or minus 10 per cent, around this target.

specifically identified e.g. a one form expansion of existing schools, building plans are produced and costed, with that cost being sought from the developer. In the case of individual additional dwellings the overall increased demand on school places can be identified, but not the specific impact from each individual dwelling on a specific school project.

- 4.6 Where large housing developments are planned, specific strategies can be developed to meet additional demand for school places, such as at Queen Elizabeth Barracks where the plan is to expand the local infant and junior school. However, where new housing developments are small in number and located in a variety of areas the solution for provision of additional places is more complex. Schools are ideally organised into classes of 30 pupils across the age range to support curriculum delivery relevant to the pupil year group and to meet statutory class size regulations, whereby no class can be larger than 30 for pupils aged 4 to 6. It is not practical, therefore, for school's to marginally increase their capacity, have larger than ideal class sizes, or create a budget deficit due to the need to employ an additional teacher for very small increases to pupil numbers.
- 4.7 It is not possible to respond to additional demand for school places from every new individual dwelling by providing one or two additional spaces at the local catchment school. The number of small planning applications involving developments of less than 10 dwellings will, when taken together, create additional pressure on school places in the area.
- 4.8 Tweseldown Infant and Church Crookham Junior schools are being expanded by 180 places to reflect demand from the QEB development and an addition expansion of Tavistock Infant and All Saints Junior schools by 180 places due to demand from the Edenbrook development, and to provide places to reflect the demand for places from the wider area. The Tweseldown/Church Crookham Junior project is estimated to cost £5.5m, and the Tavistock/All Saints project £4.5m. The additional places are detailed in the table above which highlights a continued shortfall of places following these expansions.
- 4.9 At secondary level an expansion of Calthorpe Park School is planned linked to the expected rise in pupil numbers as a result of new populations within new housing developments. The Local Education Authority has a projected build programme that subject to funding will mean that there will some primary capacity created by 2013, and secondary school capacity created by 2017. The total cost is £16.1 million of which £13 million relies exclusively on the QEB development proposal. Even then, there is a shortfall of £3.1million. Additional funding is therefore required if the education needs of new development is to be met.
- 4.10 In the Hook/Odiham catchment, there has already been additional demand from the Dilly Lane (St Mary's Park) development in Hartley Wintney which requires the expansion of both the Oakwood Infant and Greenfields Junior Schools. Further development will only exacerbate this requirement. At Hook, where again the infant and junior schools are full, the planned North East Hook development will require additional provision by the expansion of the Hook Infant and Junior Schools. These schemes have been agreed by the County Council for delivery in the period to 2016.
- 4.11 Similarly at Robert Mays School the Local Education Authority has a projected build programme that subject to funding will create additional secondary capacity by 2018. The total cost of this has yet to be defined but is likely to be in the order of £15 million. This principally relies on Section 106 funding.
- 4.12 Further information is provided in Appendix E.

5. THAMES BASIN HEATHS SPECIAL PROTECTION AREA FOR BIRDS.

- 5.1 Much of the Distinct is within 5km of the Thames Basin Heaths Special Protection Area for Birds. The Special Protection Area (SPA) comprises tracts of heathland covered by a number of local authority areas across Hampshire, Berkshire and Surrey, including much of Hart District. The heathland is part of Natura 2000, a European- wide network of sites of international importance for nature conservation established under the European Community Directives (i.e. Special Protection Areas and Special Areas of Conservation). The lowland heath supports distinctive flora and fauna, some of which are under threat and in decline. The Thames Basin Heaths SPA was designated on 9 March 2005 and is one of the South East's most important natural assets as it supports important populations of vulnerable ground-nesting birds. The harm that can be caused by disturbance to the birds arises from a growth in the number of walkers, cats and dogs frequenting the heathland, and other recreational uses created by additional housing.
- 5.2 The proximity of the SPA means that the requirements of the Habitat Regulations 2010 must be met. There is much research that indicates that additional residential development results in a deterioration of the quality and interest features of the SPA habitat. No additional housing will be therefore, permitted within 400 metres of the SPA. New additional housing within 400m - 5 km of the SPA will be required to demonstrate that it can avoid any likely effect. This can be done using the following measures: first is the provision of Suitable Alternative Natural Greenspace (SANG) at an agreed standard of 8ha per 1,000 new residents, and the second is through the delivery of Strategic Access Management and Monitoring Measures (SAMM).
- 5.3 Having regard to the Habitats Regulations 2010, the NPPF and Circular 06/2005, pooled financial contributions towards mitigation measures is an appropriate means of ameliorating identified harm. A pooled financial contribution would assist in safeguarding nature conservation interests within the European designated areas. A formal Interim Avoidance Strategy has been in operation to deliver mitigation financed collectively by developer contributions. Natural England supports this strategy. This approach has already been tested and found to meet the requirements of Regulation 122 of the Community Infrastructure Levy Regulations 2010.
- 5.4 The Council monitors the depletion of mitigation capacity at the SANGs as planning permissions are granted. This is detailed in the table below.

Suitable Alternative Natural Greenspace (SANG)	Original Capacity (persons)	Amount of capacity released (persons)	Remaining capacity as at 31 March 2014 (persons)
Hitches Lane, Fleet	2,240	934.66	1305.34
Hawley Meadows and Blackwater Park	1,139	91.94	436.28

5.5 The Council recommends that all applicants follow the advice given in <u>Case Law and</u> <u>Practice Guide 4 Biodiversity</u> Appendix B of the Planning Inspectorate advice to Planning Inspectors.

<u>S106 Contributions/ Obligations – Current Policy Basis</u>

1. Affordable Housing:

Hart District Council Local Plan Policies:

ALT GEN 13: The Council will seek to negotiate affordable housing on a site by site basis based upon an overall guideline of 40% of housing to be affordable on sites that are 0.5ha or larger or that would provide 15 or more dwellings. In settlements with a population of less than 5000 however the policy applies to sites which are 0.2ha or larger or that provide 5 or more dwellings.

2. Transportation

Hart District Council Local Plan Policies:

T16 – Policy sets out the circumstances where contributions will be sought to fund works where improvements to the local transport infrastructure are necessary by new development or redevelopment. – Includes improvements of local public transport, highways, cycle ways, footpaths and public car parking.

GEN1 (xi) – Development should include provision for any necessary improvements to infrastructure and utilities resulting from the development.

Hampshire County Council North Hampshire Transportation Strategy (NHTS), Fleet Town Centre Access Plan (FTAP) and Hampshire County Council's Highways Contribution Policy are also relevant policy documents.

3. Open Space/ Leisure

Hart District Council Local Plan Policies:

URB23 – new developments of 20+ dwellings require open space on the site. Developments between 5 and 19 dwellings will be expected to make provision in accordance with the standards, having regard to the level of deficiency of open space in the locality. Off-site open space can be a substitution.

For development within the rural areas where there is any evidence of need Policy GEN1 (xi) – "Development should include provision for any necessary improvements to infrastructure and utilities resulting from the development" is relevant. Improvements to the well being of the Community are a priority objective as set out in the Hart District Community Strategy. Hart District Council Leisure Strategy is also relevant as sets out some of the Council's overarching policies. The Hart Planning Policy Guidance 17 Audit Report 2006 also sets out in more details the needs of the District and an audit was done of all open space/recreational facilities within Hart in the summer of 2010.

Hart Local Plan: Draft Policy: Developer Contributions towards Leisure and Open Space Facilities

LOS1: - new development involving a net increase of one or more dwellings will only be permitted where adequate provision is made for leisure and open space facilities, either through on-site provision, through financial contributions towards off-site provision, or a combination of both.

4. Education

Hart District Council Local Plan Policies:

URB20 – the text of this policy relates to proposal which retain or provide new schools (amongst other local services and community facilities) however the last paragraph of the supporting text states that if there is inadequate provision of a particular services then developers may be asked to enter into agreements whereby a contribution is made

towards its provision. This policy relates to urban areas, there is no equivalent in rural areas.

For development within the rural areas where there is any evidence of need Policy GEN1 (xi) – "Development should include provision for any necessary improvements to infrastructure and utilities resulting from the development" is relevant.

The evidence of educational need is set out in the Hampshire County Council School Places Plan which is updated annually by Hampshire County Council. This evidence base is supplemented by for Developers' Contributions towards Children's Services Facilities Policy, again, updated annually by Hampshire Children's Services.

5. Special Protection Area:

Hart District Council Local Plan Policies:

CON1- Development will not be permitted if it adversely affects the nature conservation value of SPAs unless there are no alternative solutions and there are imperative reasons of over-riding public interest.

CON5 – Protected species, planning permission will not be granted for development that would have a significant adverse effect on plant or animal species or their habitats protected by law unless conditions are attached or planning obligations entered into requiring the developer to take steps to secure their protection.

Hart District Council Interim Avoidance Strategy: sets out mitigation strategy using Hitches Lane and Hawley Meadows as the SANGS. The Avoidance Strategy will be further updated as other SANGS become available.

South East Plan Policies:

NRM6 – this policy specifically relates to the Thames Basin Heaths Special Protection Area and sets out requirements for mitigation (SANGS).

District-Wide and Local Project Lists

District-Wide Projects

Project	Source	Funding Required	Policy Basis	Collection Criteria		
Fleet Leisure Centre						
contributions alloc	ated to Leisure infr	astructure as the	ts to take the project through a pre-construction determary funding for the leisure centre. In the meantime total project cost is $21,000,000$ of which $7,000,000$ h	e, outline planning permission for		
Provision of replacement Leisure Centre at Hitches Lane	Hart District Council	£14,000,000	 Hart District Council Corporate Plan 2013–2016 Provide new and upgraded leisure facilities – build a replacement for the Hart Leisure Centre Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health Hart PPG17 Assessment 2006: more and better football pitches identified through local need and quantity of provision available. Hart Open Space, Sport and Recreation Assessment Update 2012: identified grass pitch deficit within the district and grass pitches highlighted as local need by number of parish councils. Hart Leisure Strategy 2007-2017: Meets policy FD1: refurbishment of Hart and Frogmore Leisure Centres, FD3: Development of Hart Leisure Centre as the indoor facility hub of the proposed Calthorpe Sports Village and FD5: investigation into the provision of a new teaching/studio swimming pool or negotiated access to other externally operated facilities 	All residential development within the District.		

In January 2011, the Council appointed consultants to undertake a needs assessment for the provision of a potential new Country Park in the District. The aim of the report was to identify

- a) The likely catchment area for a new Country Park in Hart District
- b) All existing similar provision, including that in neighbouring authorities, and any 'gaps' that exist
- c) And assess current and future demand for a Country Park
- d) Likely modes of travel to a Country Park
- e) The likely visitor numbers for a Country Park in Fleet who will specifically come from elsewhere in the District, based on industry accepted modes of travel
- f) And assess the range and nature of activities in which visitors to the Country Park would want to participate, and
- g) The range of facilities visitors would expect to find in Country Park.

Given the requirements of this needs assessment, the approach taken involved:

- a) A residents' questionnaire promoted across the District
- b) An audit of Country Parks and similar provision around Hart District
- c) An audit of similar open spaces in Hart District
- d) A review of population growth estimates, and new housing development
- e) Identification of the catchment area for a new Country Park within the District
- f) Identification of the demand for a new Country Park and what facilities it should include
- g) Identification of likely visitor numbers to a new Country Park, and their modes of travel.

The assessment confirmed the need for a Country Park in Hart District for a number of reasons, including population growth of 11,220 (minimum) as a consequence of 3740 new homes by 2028, delivery on Hart District Council policy objectives for provision of open space in relation to new housing, current levels of physical activity, and clear latent demand for walking, cycling and outdoor sport and recreational activities, as well as the need to mitigate against the impact of residential development on SPA/SSSIs, and respond to corporate objectives for sustainable transport, community health and well-being and quality of life.

In addition, although there are high levels of use of existing open space, residents have aspirations for better quality provision at local level, with a wide range of amenities on one site. This is currently a 'gap' at local level.

There is sufficient catchment area population within a 20 minute drive time to sustain a Country Park; development of a Country Park in Hart is likely to reduce the level of usage of similar facilities outside the District by Hart residents, whilst also stimulating and attracting visits from those living outside Hart. Development of a Country Park in Hart is also likely to increase local levels of both walking and cycling, which would provide a significant contribution to the sustainability of the local transport infrastructure.

Although residents think there is currently sufficient open space in the District, their comments do not take account the increase in population

and the consequent demand for a range of provision, including open space, which will result. The responses to the residents' survey highlight that some existing open space is of poor quality, vandalised, and that signage, and information about open space sites could be improved. Provision of a new Country Park would provide the opportunity to address current and perceived barriers to use of open space at local level, and could therefore increase demand given that the Country Park will be well-designed, planned and managed, provide a safe environment, and be appropriately promoted.

Given the above conclusions, there is a case for a new Country Park in Hart. Provision of a Country Park at Hitches Lane will provide a critical mass of high quality community provision, and consequently economies of scale, which can be effectively and efficiently managed and delivered to benefit the people of Hart District and the wider sub region.

Funding for the project will be through:

- Hart District Council Capital Programme
- \$106 Contributions
- \$106 Land provision from Berkeley Homes

It should be noted that this project is in addition to the creation and provision of the Country Park as a Suitable Alternative Natural Greenspace (SANG) providing mitigation for the effects of residential development on the Thames Basin Heaths Special Protection Area (SPA).

Provision of site BBQ Area	Hart District Council	£20,000	 Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health. Hart PPG17 Assessment 2006: A need for a country park for active recreation rather than conservation, including the provision of BBQ facilities identified. Hart Open Space, Sport and Recreation Assessment Update 2012: Acknowledged since 2006 Study a country park has been provided at Hitches Lane as part of mitigation measures for development likely to have an impact on the SPA. The site will also be used to attract other residents and a number of facilities were identified to enhance the site for recreation, including a BBQ area 	Any new development that lies within a 20 min drive (10000m) 'as the crow flies' catchment of Hitches Lane Country Park.
			enhance the site for recreation, including a BBQ area. Hart Leisure Strategy 2007-2017: Meets policy FD12:	

			development of informal open space/countryside to include but not be limited to Hitches Lane Country Park.
Bike area and play area for people with disabilities/speci al needs	Hart District Council	£100,000	 Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health. Hart PPG17 Assessment 2006: A need for a country park for active recreation rather than conservation identified. Hart Open Space, Sport and Recreation Assessment Update 2012: Acknowledged since 2006 Study a country park has been provided at Hitches Lane as part of mitigation measures for development likely to have an impact on the SPA. The site will also be used to attract other residents and a number of facilities were identified to enhance the site for recreation, including children/young people's play. Identified need for further children's play and young people's facilities throughout the District. Hart Leisure Strategy 2007-2017: Meets policy FD12: development of informal open space/countryside to include but not be limited to Hitches Lane Country Park.
Incidental Seating	Hart District Council	£15,000	 Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health. Hart PPG17 Assessment 2006: A need for a country park for active recreation rather than conservation identified. Hart Open Space, Sport and Recreation

			Assessment Update 2012: Acknowledged since 2006 Study a country park has been provided at Hitches Lane as part of mitigation measures for development likely to have an impact on the SPA. The site will also be used to attract other residents and a number of facilities were identified to enhance the site for recreation. Hart Leisure Strategy 2007-2017: Meets policy FD12: development of informal open space/countryside to include but not be limited to Hitches Lane Country Park.
Sensory Interpretation	Hart District Council	£25,000	 Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health. Hart PPG17 Assessment 2006: A need for a country park for active recreation rather than conservation identified. Hart Open Space, Sport and Recreation Assessment Update 2012: Acknowledged since 2006 Study a country park has been provided at Hitches Lane as part of mitigation measures for development likely to have an impact on the SPA. The site will also be used to attract other residents and a number of facilities were identified to enhance the site for recreation. Hart Leisure Strategy 2007-2017: Meets policy FD12: development of informal open space/countryside to include but not be limited to Hitches Lane Country Park.
Access Controls	Hart District Council	£35,000	Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health.

			Hart PPG17 Assessment 2006: Local needs identified a need for better management and maintenance of green space resource, and the need to address the sense of safety in the countryside. Hart Leisure Strategy 2007-2017: Meets policy FD12: development of informal open space/countryside to include but not be limited to Hitches Lane Country Park.	
Notice/Interpret- ation boards and waymarks	Hart District Council	£30,000	 Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health. Hart PPG17 Assessment 2006: Local needs identified a need for better management and maintenance of green space resource, and the need to address the sense of safety in the countryside. Hart Leisure Strategy 2007-2017: Meets policy FD12: development of informal open space/countryside to include but not be limited to Hitches Lane Country Park 	
Picnic Site Furniture	Hart District Council	£16,000	 Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health. Hart PPG17 Assessment 2006: A need for a country park for active recreation rather than conservation identified. Hart Open Space, Sport and Recreation Assessment Update 2012: Acknowledged since 2006 Study a country park has been provided at Hitches Lane as part of mitigation measures for development likely to have an impact on the SPA. 	

			The site will also be used to attract other residents and a number of facilities were identified to enhance the site for recreation. Hart Leisure Strategy 2007-2017: Meets policy FD12: development of informal open space/countryside to include but not be limited to Hitches Lane Country Park.
County Park Visitor Centre	Hart District council	£350,000	 Hart Corporate Plan 2013-2016 - Develop the role of Edenbrook County Park as an active leisure site with a visitor centre and allotments. Hart Community Strategy 2005-2015 (Priority Aim Health and Wellbeing), Hart PPG17 Assessment 2006 (Local Needs: Key Conclusions: - Quantity of Provision (more and better football pitches), and Countryside Issues (need for a country park designed for active recreation), Hart Leisure Strategy 2007-2017 (Policy FD12)

Frogmore Leisure Centre, Yateley

The Sports Centre serves a local catchment area comprising Eversley, Yateley, Blackwater and Hawley. It offers a wide range of indoor and outdoor facilities which include;

- 90 station gym,
- 2 dance studios hosting ballet, jazz and over 60 fitness classes a week,
- Sports hall for badminton, trampolining, gymnastics and much more,
- 2 squash courts
- Sauna and steam,
- Crèche for centre and non-centre users,
- Sun beds and spray tan booth,
- An air conditioned function room,
- Treatment room,
- Floodlit artificial turf pitch with 3 five a side leagues every Tuesday, Wednesday, Thursday and Sunday,

Visitor surveys and customer demand has confirmed that the sports centre is operating at capacity with excess demand for hall use and all

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weather training facilities. The Council has within its capital programme proposals to refurbish the hall facilities to increase flexibility and use of the hall. Overspill parking from the site takes place on adjoining highways and therefore there is an associated need to improve parking provision. These measures will ensure that the Centre can accommodate any increased demands placed upon it through new housing development and also ensure that increased use does not exacerbate on street parking within the vicinity of the Centre.

Funding for the improvements will be through Hart District Council Capital Programme and \$106 Contributions.

Enhancements to sporting facilities to increase capacity and flexibility of use	Hart District Council	£325,000	 Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health Hart PPG17 Assessment 2006: more and better football pitches identified through local need and quantity of provision available. Hart Open Space, Sport and Recreation Assessment Update 2012: identified grass pitch deficit within the district and grass pitches highlighted as local need by number of parish councils. Hart Leisure Strategy 2007-2017: Meets policy FD1: refurbishment of Hart and Frogmore Leisure Centres, and FD5: investigation into the provision of a new teaching/studio swimming pool or negotiated access to other externally operated facilities. 	Any new development that lies within a 10 minute drive time (5000m) 'as the crow flies' catchment of Frogmore Leisure Centre.
Additional car parking space to increase usability	Hart District Council	£95,000	 Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health. Hart PPG17 Assessment 2006: more and better football pitches identified through local need and quantity of provision available. Hart Open Space, Sport and Recreation Assessment Update 2012: identified grass pitch deficit within the district and grass pitches highlighted as local need by number of parish councils. Hart Leisure Strategy 2007-2017: Meets policy FD1: refurbishment of Hart and Frogmore Leisure 	

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	Fleet Pond Local Nature Reserve is a primary resource for informal recreation for residents of Fleet and the surrounding area. Visitor surveys confirm the value of the site for a range of informal activities. Walking, dog walking and cycling predominate. Visitors have mentioned peace, tranquillity and naturalness as the main attractions. The site provides an experience of wilderness and close proximity to nature has been appreciated. The value of this experience is enhanced by the fact it is close to their homes.							
The main feature of interest to visitors is the lake (a designated Site of Special Scientific Interest (SSSI)). Open water is alway feeding the ducks comes high on the list of activities, especially for young children. The woodland walks are very popular and, notably, for dog walking. A visitor survey undertaken in 2005 confirmed the public liking for the woodlands and open himpression of "naturalness".	r for pure relaxation							
Aquatic flora and fauna has been largely lost as a result of silt pollution. Agreement between the owners Hart District Council and the Ministry of Defence towards measures to reduce silt inflow have been mostly successful in significantly reducing silt deposits. Heavy rain which causes flow through the traps results in the deposition of further silt. The potential for restoration of the aquatic life exists and a programme of dredging is required to improve the depth contours of the lake. Turbidity remains a problem until deeper water can be created and it might be necessary to include measures to reduce the Bream population and restock with other species. Bream tend to stir the soft silt on the bed of the lake when feeding, increasing turbidity.								
The humid heath (Wood Lane Heath) would benefit from removal or substantial reduction of the dominant Molinia grass tussocks. A better diversity of flora would result. The Dry Heath would also benefit from measures to remove coarse grasses to increase diversity. It needs to be cleared of trees and scrub to deter the spread of Wood Ant colonies. These are depleting the diversity of other invertebrates. Both heaths need to be kept free of invading tree seedlings and scrub. The dry woodland will improve naturally to a climax woodland of oak with hazel under-storey. Little human intervention is required except for some thinning of the more dense stands of secondary woodland. The creation of additional glades within the woodland structure would encourage a diversity of invertebrate life.								
The Nature Reserve, because it is so accessible, is the subject of intense pressure through the demand for recreational access. Not only is it suffering from the current levels of public access (damage to walkways, and erosion of footpaths etc) but new development will place greater demands on its relatively fragile physical infrastructure. This additional pressure must be mitigated as part of a comprehensive management plan. This is underpinned by an adopted Management Plan.								
The Council's overall Management Plan objective is to:								

- a) Manage Fleet Pond Local Nature Reserve in accordance with its status as a Site of Special Scientific Interest and designation as a Local Nature Reserve.
- b) Maintain habitat diversity.
- c) Safeguard all notable species.
- d) Encourage the educational use of the site.
- e) Enable visitors to access the site without compromising nature conservation interests.
- f) Provide informal recreational activities which enable a greater understanding of the Nature Reserve to be developed without compromising the nature conservation interests.
- g) Provide interpretative facilities which develop an awareness of the natural history interest of the site.

Funding for the project will be from three sources:

- a) Natural England Higher Level Environmental Stewardship: Special Project & Higher Level Environmental Stewardship: Ordinary Project;
- b) Hart District Council \$106 fund allocated for Fleet Pond.
- c) Further funding may become available (e.g. the Fleet Pond Society's Clearwater Campaign).

Access management and Stage 1 Management Plan to include access track provision, parking provision and bridge alterations	Hart District Council/Fleet Pond Society	£180,000	Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health. Hart PPG17 Assessment 2006: local needs identified the need for better access to the countryside. Site specific needs were identified to create improve access. Highlighted need for better management and maintenance of existing green spaces. Hart Open Space, Sport and Recreation Assessment Update 2012: Acknowledges that there is a management plan for site with objectives including the need to enable visitors access to the site without compromising nature conservation interests, Hart Leisure Strategy 2007-2017: Meets policy FD17: completion of an environmental assessment of Fleet Pond as a natural resource for informal and	Any new development that lies within a 10 minute drive time (5000m) 'as the crow flies' catchment of Fleet Pond.

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Stage 2 Management Plan to include protective measures on ecological features as mitigation against damage from increase visitor pressure, including fencing, restoration of damaged features etc.	Hart District Council/Fleet Pond Society	£250,000	 Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health. Hart PPG17 Assessment 2006: Identified site specific issues to provide ranger service with administration support and reduce vandalism. Highlighted need for better management and maintenance of existing green spaces. Hart Open Space, Sport and Recreation Assessment Update 2012: Acknowledges that there is a management plan for site with objectives including managing the site in accordance with its status as a Site of Special Scientific Interest and Local Nature Reserve, Maintain habitat diversity, safeguard all notable species, and the need to enable visitors access to the site without compromising nature conservation interests, Hart Leisure Strategy 2007-2017: Meets policy FD17: completion of an environmental assessment of Fleet Pond as a natural resource for informal and supervised recreational use, implementation of an improvement programme
Stage 3 Engineering works to remove silt from ponds to increase biodiversity and prevent loss of critical water mass	Hart District Council/Fleet Pond Society	£120,000	 Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health. Hart PPG17 Assessment 2006: Highlighted need for better management and maintenance of existing green spaces. Hart Open Space, Sport and Recreation Assessment Update 2012: Acknowledges that there is a management plan for site with objectives including managing the site in accordance with its status as a Site of Special Scientific Interest and Local Nature

	Reserve, and maintain habitat diversity, safeguard all notable species. Hart Leisure Strategy 2007-2017: Meets policy FD17: completion of an environmental assessment of Fleet Pond as a natural resource for informal and supervised recreational use, implementation of an improvement programme	
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Basingstoke Canal

The Basingstoke Canal is of national importance for its wealth of wildlife. Most of the waterway has statutory protection as a Site of Special Scientific Interest. The canal has other important functions, being especially highly valued as a linear public park providing recreation and amenity. It forms a linear country park in which the towpath is much frequented by walkers and provides a traffic-free 'green corridor' in urban, suburban and rural areas. The canal's easy public accessibility is particularly valuable because it runs through areas in which other accessible green spaces are limited and decreasing. Availability as a quiet and safe place to walk, cycle, picnic and exercise dogs is probably overwhelmingly the canal's greatest asset, in terms of numbers of people and hours spent along the waterway.

Other recreational users include boaters and anglers. Although they are much smaller groups numerically, they are vital to the overall waterway scene, as well as gaining much enjoyment from their chosen activity and providing some income towards maintenance of the canal. National surveys have shown that public appreciation of canals as places at which to spend time is crucially dependent on those waterways being perceived as 'living', in the sense that they are well maintained navigations on which moving boats are seen on a more or less regular basis. There are no current user estimates of numbers of towpath users specifically for the Basingstoke Canal, but nationally the trend is upward. On the British Waterways system, towpath visits were estimated as 130 million in 1995 and 268 million in 2006. The Canal Authority assesses that regular uses particularly at weekends will travel up to 3 miles to access the Canal for recreational activities such as walking and cycling in particular. The level of use has significant implications for the robustness of the towpath which is essentially unmetaled and prone to significant wear and tear through constant use by bicycles. This damage to the surface has implications for those who wish to walk and goes on further to prejudice access by people with disabilities. There are therefore a series of significant on-going programmes involving canal towpath upgrades proposed along the whole length of the canal including local schemes. These will all increase the capacity of the towpath to accommodate additional access pressure created by new development. These programme for repairs and authority's Capital Programme which is reviewed annually. For the year 2010/11 the Canal Authority Capital Programme for repairs and improvements is approximately £203,000.

Funding: Day-to-day management of the Canal is the responsibility of the Basingstoke Canal Authority, whose staff are employed by Hampshire County Council who, along with Surrey County Council, own the Canal. The budget for the Basingstoke Canal Authority is made up from financial contributions from 8 local authorities (including the County Councils) and from income from charges, grants, S106 contributions, etc. The contributions are assessed annually under an agreed financial formula. The budget is approved by the Joint Management Committee

which has delegated responsibility for managing the Canal.

Enhancement to recreational towpath and woodland to improve access for pedestrians, cyclists and people with disabilities	Basingstoke Canal Authority	£75,000	 Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health. Hart PPG17 Assessment 2006: Highlighted local needs for an improved Rights of Way network, including the use of the Basingstoke Canal to ensure the route can be used by cyclists, walkers and fishermen. Site specific need highlighted the 	A new development that lies within 5000m 'as the crow flies' catchment from Basingstoke Canal.
			need for better access, Hart Open Space, Sport and Recreation Assessment Update 2012: Highlighted need to improve accessibility and existing green corridors. Hart Leisure Strategy 2007-2017: Meets policy FD18: completion of an assessment of the role of the Council in the management of Basingstoke Canal, implementation of chose response.	

Hazeley Heath, Hartley Wintney

Hazeley Heath is one of the largest surviving remnants of lowland heathland, an internationally endangered habitat, in the Thames Basin region of north Hampshire. The extent of heathland on the site has declined in recent times due to encroachment by woodland and scrub. It is generally accepted that active management is required to ensure the continued viability and status of the site, but views have differed as to the best way to achieve this. Hence, a Management Plan was commissioned and following consultation was adopted in 2007.

Hazeley Heath is considered to be a local amenity, mainly used by the residents of Hartley Wintney and Mattingley and associated hamlets for walking, horse riding and the enjoyment of nature and openness. This has been borne out by user surveys conducted in recent years in connection with the pattern of use of the Thames Basin Heaths and how this may be affected by additional development in the area.

The visitor surveys have shown that almost all users originate from the local communities, particularly from Hartley Wintney as this has by far the largest local population. Most users are dog walkers, arriving on foot from Hartley Wintney, who largely remain in the southern part of Hazeley Heath. Horse riding is also popular notwithstanding the lack of bridleways in the surroundings, including use by some of the owners and neighbours. This extends over most of the site to the east of the B3011, with more use observed in the southern areas. Hazeley Heath is well

known and used by local naturalists, including birdwatchers. There are infrequent guided walks and visits by school groups. A small lay-by on the B3011 opposite Arrow Lane and small areas beside some of the access tracks are used for parking of visitors arriving by car.

A Management Plan has been prepared an adopted. The consultation process in preparing the Management Plan suggested that there is little current conflict between the various users of Hazeley Heath, who generally agree that the needs of all users should be met in addition to nature conservation requirements. However, some users feel that horse riding causes disproportionate damage to some of the paths through wetter areas. The site was subject to illegal occupation by travellers in the 1980s, which has led to the provision of earthworks and timber posts to prevent vehicle access from the B3011 and some of the side roads and tracks. The view is that no further major changes are necessary and that any action taken should, therefore, be sympathetic and subtle.

Visitors, on the whole, treat Hazeley Heath as an asset to be enjoyed and respected and many of the access problems encountered on other sites are absent. However, there are occasional problems with motorbike scrambling and other unauthorised vehicles, fire-starting and fly tipping, which need to be tackled. There is currently no comprehensive formal approach to dealing with these issues and managing access to Hazeley Heath for the benefit of both its users and nature conservation.

Because Hazeley Heath it is so accessible, it is the subject of pressure through the demand for recreational access. Not only is it suffering from the current levels of public access (damage to walkways, and erosion of footpaths etc) but new development will place greater demands on its relatively fragile physical infrastructure. This additional pressure must be mitigated as part of a comprehensive management plan. This is underpinned by the adopted Management Plan. This in turn will increase the capacity of the Heath to accommodate any additional access pressure created by new development.

The success of the Hazeley Heath Management Plan will depend on funding being available. There are a number of potential sources of funding:

- a) Funding towards the management of Hazeley Heath is already being provided by Natural England through existing Wildlife Enhancement Scheme (WES) agreements.
- b) The Heritage Lottery Fund (HLF) has two current funding schemes of interest (i) Landscape Partnerships, which provides grants of between £250,000 and £2 million for partnerships representing a range of heritage and community interests to tackle the needs of landscapes, whose various elements may be in different ownership; and (ii) Heritage Grants offers grants of £50,000 or more to projects (including nature conservation) that conserve and enhance our diverse heritage, encourage more people to be involved in their heritage, or both.
- c) EU Life+ is the follow-on programme from the EU Life Programmes that finished at the end of 2006 and included funding for conservation projects.
- d) Environmental Stewardship is a new agri-environment scheme which provides funding to farmers and other land managers in England who deliver effective environmental management on their land.
- e) The Single Payment Scheme (SPS) may offer a potential avenue for funding for the common, if a joint approach can be agreed between the owners of the common and commoners
- f) Hart District Council as the owner of the Southern section of Hazeley Heath already funds dedicated staff and ongoing management

Access management and Restoration	District Council	£50,000	 Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health. Hart PPG17 Assessment 2006: Identified need to improve access to the countryside and to improve existing greenspaces. Identified site specific needs for remedial work due to the site being landfill, maintain a 'favourable' condition through sustainable grazing, and preventing vandalism. Hart Open Space, Sport and Recreation Assessment Update 2012: Acknowledges that there is a management plan for site including the need to reduce the conflict between users and the need to meet nature conservation required. Need for mitigation against additional pressure due to accessibility of site, Hart Leisure Strategy 2007-2017: Meets policy FD15: commitment to the protection of commons and heathlands as natural habitats open to informal public use. 	Any new development that lie within a 5 minute drive tim (2500m) 'as the crow flie catchment from Hazele Heath.

Odiham Common, Odiham

Odiham Common falls within the Odiham Common with Bagwell Green and Shaw Site of Special Scientific Interest (SSSI) which was notified under Section 28 of the Wildlife Countryside Act.

In September 2010 the Council adopted a 10 year Management Plan for Odiham Common. The purpose of the Plan is to present a series of management aims and actions for Odiham Common which have been agreed through consultation and which meet the aspirations of stakeholders and legislative constraints. The Management Plan recognises that the Common is highly valued for the many qualities it currently exhibits (particularly its tranquillity, wildlife and historic interest) which could be harmed by intrusive intervention. The various consultations that took place during the preparation of the Plan elicited strong responses from local people, with most individual respondents wishing to see no

changes take place that would bring about a significant change in the current character of the Common. It is also clear that the Common is changing through processes of natural succession and human use which are altering its character in ways that concern many people and will alter its special qualities. Sensitive management, in many cases matching traditional activities that have taken place for centuries, is needed to maintain the character of the Common that is valued by so many people.

The consultation responses suggest that radical changes in the way the Common is managed would not be appropriate. Nor would a strategy of non-intervention since that would lead to change by default, would make the Common less accessible to local people and would run contrary to centuries old historic traditions of use and management by commoners and others.

Because the Common is so accessible, it is the subject of pressure through the demand for recreational access. Not only is it suffering from the current levels of public access (damage to walkways, and erosion of footpaths etc) but new development will place greater demands on its relatively fragile physical infrastructure. This additional pressure must be mitigated as part of a comprehensive management plan. This is underpinned by the adopted Management Plan. At the heart of it lies access management. It envisages carefully planned additions to the network of paths and tracks, supported by leaflets and on-line information and possibly the revival of a nature trail, will give a range of circular routes to be used by walkers, horseriders and cyclists. This in turn will increase the capacity of the Common to accommodate any additional access pressure created by new development. Vehicles can impact on the common and people's enjoyment of it- off-road motorcycling and car parking concern local people and need to be addressed by measures that remove or localise the problem and involve the community in the approaches that are taken.

The overall assumption in this Plan is that future changes to the way the Common is looked after should be gradual and incremental and that new practices should be assessed regularly to ensure they are helping to deliver the agreed vision for the Common.

The Common is mainly used for informal recreation by local people, largely on foot with a small number of users on horseback or cycling. This general analysis is supported through observations of use, views of users collected through previous consultation exercises and the recent collation of stakeholder data (the majority are local residents or people who live in the immediate local area and the greatest proportion of user/ interests mentioned were walking, interest in ecology/wildlife and dog walking).

Funding towards the management of Odiham Common comes from:

- a) The Heritage Lottery Fund (HLF) has two current funding schemes of interest (i) Landscape Partnerships, which provides grants of between £250,000 and £2 million for partnerships representing a range of heritage and community interests to tackle the needs of landscapes, whose various elements may be in different ownership; and (ii) Heritage Grants offers grants of £50,000 or more to projects (including nature conservation) that conserve and enhance our diverse heritage, encourage more people to be involved in their heritage, or both.
- b) EU Life+ is the follow-on programme from the EU Life Programmes that finished at the end of 2006 and included funding for conservation projects.
- c) Environmental Stewardship is a new agri-environment scheme which provides funding to farmers and other land managers in England

d) The Single Pay the owners of	the common and c ouncil as the owner	may offer a pote ommoners.	on their land ential avenue for funding for the common, if a joint app Iready funds dedicated staff and ongoing manageme	<u> </u>
Access Management	Hart District Council	£60,000	 Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health. Hart PPG17 Assessment 2006: Identified need to improve access to the countryside and to improve existing greenspaces. Site specific needs identified are need for a long term management plan, better information and signage, better links between the Common and Canal, reducing conflict between bridleways and footpaths, and tackling vandalism. Hart Open Space, Sport and Recreation Assessment Update 2012: Acknowledges that there is a management plan in place which highlights the need to mitigate against additional visitor pressure due to the accessibility of the site, provide additional footpaths and tracks, online information and leaflets, and providing specific routes for walkers, horseriders and cyclists. Hart Leisure Strategy 2007-2017: Meets policy FD15: commitment to the protection of commons and heathlands as natural habitats open to informal public use. 	Any new development that lies within a 5 minute drive time (2500m) 'as the crow flies catchment' of Odiham Common.
Mitigation against damage from increase visitor pressure,	Hart District Council	£150,000	Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health.	

on site infrastructure, and ecology,	 Hart PPG17 Assessment 2006: Identified need to improve access to the countryside and to improve existing greenspaces. Site specific needs identified are need for a long term management plan, better information and signage, better links between the Common and Canal, reducing conflict between bridleways and footpaths, and tackling vandalism. Hart Open Space, Sport and Recreation Assessment Update 2012: Acknowledges that there is a management plan in place which highlights the need to mitigate against additional visitor pressure due to the accessibility of the site, provide additional footpaths and tracks, online information and leaflets, and providing specific routes for walkers, horseriders and cyclists. Hart Leisure Strategy 2007-2017: Meets policy FD15: commitment to the protection of commons and heathlands as natural habitats open to informal public use. 			
The Hartley Wintney Commons, Hartley Wintney				

The Hartley Wintney Commons comprise the Central Common with Cricketer's Green and Causeway Green, and to the south, the Phoenix Green Commons and the area to the west of the A30 known as the Nature Trail Common. The wildlife associated with the commons is of considerable interest, but could be improved with some management. The veteran oak trees are outstanding, and stands of old hornbeam are unusual in Hampshire. Several local woodland plant species occur including broad-leaved helleborine and Solomon's seal, and the nationally scarce chamomile is found in the grassland. Many uncommon and local invertebrates including ants, bees and beetles as well as nationally scarce and rare solitary wasps have also been recorded. Several interesting bird species have been recorded including the red listed spotted flycatcher and amber listed tawny owl and woodcock.

The commons are a popular place for visitors with a recent survey calculating that there are over 2500 visits a week with the majority going to the Central Common and the areas between Mitchell Avenue and Dilly Lane. Nearly 60% of visitors are dog walkers, with the other main reasons for visiting being walking, getting exercise and taking children for an outing, and with a number of visitors simply using the common as a shortcut around the village. Most visitors come on foot from Hartley Wintney and Phoenix Green, visit every day all year round and stay less than an hour, although a small number arrive by vehicle from surrounding villages or further afield.

The commons are extremely important for local people who appreciate their informality and value their naturalness. Some areas are heavily used, others much less so. On parts that are covered by a dense growth of trees and scrub, creating glades and clearings will allow visitors to enjoy more of the commons. A Management Plan was adopted in November 2010. At the heart of it lies access management. It envisages carefully planned additions to the network of paths and tracks, supported by leaflets and on-line information and possibly the revival of a nature trail, will give a range of circular routes to be used by walkers, horseriders and cyclists. Vehicles can impact on the commons and people's enjoyment of them – off-road motorcycling and car parking concern local people and need to be addressed by measures that remove or localise the problem and involve the community in the approaches that are taken. Indeed the participation of local people in the future and management of these commons is a vital element of this plan. Provision of information and collection of opinions through one-to-one contact, meetings, boards, newsletters and web-based material as well as providing opportunities for people to become actively associated with the management of the commons are essential for their long-term future.

Because Commons are so accessible, they are the subject of pressure through the demand for recreational access. Not only is it suffering from the current levels of public access (damage to walkways, and erosion of footpaths etc) but new development will place greater demands on their relatively fragile physical infrastructure. This additional pressure must be mitigated as part of a comprehensive management plan. This is underpinned by an adopted Management Plan.

Funding towards the management of Hartley Wintney Commons comes from:

- a) Hart District Council as the owner of the Southern section of the Commons already funds dedicated staff and ongoing management initiatives.
- b) Section 106 funds.

Mitigation against damage from increase visitor pressure, on site infrastructure, and ecology.	Hart District Council	£38,000	 Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health. Hart PPG17 Assessment 2006: Identified need to improve access to the countryside and to improve existing greenspaces. Hart Open Space, Sport and Recreation Assessment Update 2012: Acknowledges that there is a management plan in place which highlights the need to mitigate against additional visitor pressure due to the accessibility of the site, Hart Leisure Strategy 2007-2017: Meets policy FD15: 	Any new development that lies within a 5 minute drive time (2500m) 'as the crow flies catchment' of Hartley Wintney Central Commons.

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Cricket Hill Ponds,	Yateley		commitment to the protection of commons and heathlands as natural habitats open to informal public use.	
To restore its value as a water course and resource against flooding. • to improve the biodiversity of the pond and surrounding landscape • visitor furniture for the benefits of the residents and elderly persons living in the adjacent sheltered housing.	Hart District Council	£38,000	Hart Community Strategy 2005-2015 (Priority Aim Health and Wellbeing), Hart PPG16 Assessment 2006 (Local Needs: Key Conclusions- The Quantity of Provision (better management and maintenance of greenspace), Quality of Provision (overall quality generally low), Hart Leisure Strategy 2007-2018 (Policy FD15)	Any new development that lies within a 5 minute drive time (2500m) 'as the crow flies catchment' of Cricket Hill Pond.

Local Parish Projects

Scheme	Source	Funding Required	Policy Basis		
Blackwater and Hawley					
Blackwater and Hawley Leisure Centre – Sports field drainage to increase capacity in use	Parish Council	£25,000	 Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health Hart PPG17 Assessment 2006: highlighted need for more and better grass pitch provision within the District, and need to improve existing sites within the District. Hart Open Space, Sport and Recreation Assessment Update 2012: compared with the population of Blackwater and Hawley there is a surplus of provision of grass pitches within the parish however not all of these sites are publicly accessible. The assessment highlighted need for more and better grass pitch provision within the District. This site scored a quality rating of 3 but a value rating of 1, and identified as in need for improvement by Parish Council during a consultation on local need. 		
Provision of a Youth Shelter	Parish Council	£13,000	 Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health Hart PPG17 Assessment 2006: More youth provision should be provided, as limited facilities available. Identified local need for youth facilities. Hart Open Space, Sport and Recreation Assessment Update 2012: identified need for further youth provision as only limited facilities available throughout the District. There is no specific existing provision in the Parish of Blackwater and Hawley, resulting in an existing deficit, which will only be further exacerbated by an increase in population from new homes. The need for this provision has been identified by the 		

			Parish Council during consultation on local need. Hart Leisure Strategy 2007-2017: Meets policy FD13: development of youth provision in Blackwater, South Fleet/Church Crookham, and Crondall.				
Bramshill							
No projects							
Church Crookham							
Multi Use Games Area (MUGA), Azalea Gardens	Parish Council	£40,000	 Hart Sustainable Community Strategy 2008-18: Priority Aim Sustainable District, A Beacon of Good Health Hart PPG17 Assessment 2006: More youth provision should be provided, as limited facilities available. Identified local need for youth facilities. Hart Open Space, Sport and Recreation Assessment Update 2012: Need for further youth provision as only limited facilities available throughout the District. There is no specific existing provision in the Parish of Church Crookham resulting in an existing deficit, which will only be further exacerbated by an increase in population from new homes. The need for this provision has been identified by the Parish Council during consultation on local need. Hart Leisure Strategy 2007-2017: Meets policy FD13: development of youth provision in Blackwater, South Fleet/Church Crookham, and Crondall. 				
Skate/wheeled area at Peter Driver Sports Ground	Parish Council	£100,000	 Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health Hart PPG17 Assessment 2006: More youth provision should be provided, as limited facilities available. Identified local need for youth facilities. Hart Open Space, Sport and Recreation Assessment Update 2012: Need for further youth provision as only limited facilities available throughout the District. There is no specific existing 				

			provision in the Parish of Church Crookham resulting in an existing deficit, which will only be further exacerbated by an increase in population from new homes. The need for this provision has been identified by the Parish Council during consultation on local need. Hart Leisure Strategy 2007-2017: Meets policy FD13: development of youth provision in Blackwater, South Fleet/Church Crookham, and Crondall.
Provision of Community Garden at Sian Close	Parish Council	£20,000	Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health Hart Open Space, Sport and Recreation Assessment Update 2012: The study identified an existing deficit in terms of parks, gardens and amenity greenspace within the parish. An increase in population through development would exacerbate the deficit which could be improved through the provision of a community space.
Enhancements to play and recreational facilities at Quetta Park	Parish Council	£50,000	 Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health Hart PPG17 Assessment 2006: Need for more children's play provision and a need to improve existing sites within the District. Hart Open Space, Sport and Recreation Assessment Update 2012: Need for more children's play provision and need to improve existing sites within the District. There is an existing deficit in equipped play provision and teenage areas within the parish that would be exacerbated through an increase in population. Enhancements to this site would improve facilities available to young children and teenagers and increase the level of capacity of this site. The need for this provision has been identified by the Parish Council during consultation on local need. Hart Leisure Strategy 2007-2017: Meets policy FD13: development of youth provision in Blackwater, South Fleet/Church Crookham, and Crondall.

Crondall			
No projects			
Crookham Village			
No projects			
Dogmersfield			
No projects			
Elvetham Heath			
No projects			
Eversley			
Lower Common Play Area – Junior Trim Trail	Parish Council	£6,392	 Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health Hart PPG17 Assessment 2006: Need for more children's play provision and a need to improve existing sites within the District. Hart Open Space, Sport and Recreation Assessment Update 2012: Need for more children's play provision and need to improve existing sites within the District. This site scored a quality rating of 3 but a value rating of 1 and has been identified in need of improvement by the Parish Council during consultation on local need.
Lower Common Play Area – Adventurous Climbing and Balancing Trail	Parish Council	£13,500	Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health Hart PPG17 Assessment 2006: Need for more children's play provision, including provision for older children, and a need to improve existing sites within the District.

			Hart Open Space, Sport and Recreation Assessment Update 2012: Need for more children's play provision district wide, including provision for older children, and need to improve existing sites within the District. There is a deficit in areas available for older children within the Parish, which will only be exacerbated by an increase in population from development. This site scored a quality rating of 3 but a value rating of 1 and has been identified in need of improvement by the Parish Council during consultation on local need.
The Great A Village Green – Car Park. Improvements to increase access to the site which currently is reached by a public footpath and a walk alongside a busy road.	Parish Council	£850	 Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health Hart PPG17 Assessment 2006: Identified need to improve existing sites and create better access to sites. Hart Open Space, Sport and Recreation Assessment Update 2012: This site scored a quality score of 3 but a value score of 1, highlighting the need for improvements to a well-used site. There is an existing surplus in park, garden and amenity greenspace provision; however the study highlighted the need to improve existing areas. The connectivity of sites is important and improvements to this site would make this a more publicly accessible site to the residents of Eversley. The parish council identified the need to improve access to this site. Hart Leisure Strategy 2007-2017: Meets policy FD14: promotion of specific green corridors for walking and cycling.
Up Green Restoration Phase 1 – provide effective drainage, thin out undergrowth throughout the site, create 3 or 4 small clearings by removing undergrowth and larger trees, Create a path for people to walk round in the inside of the wood.	Parish Council	£950	 Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and Sustainable District A Beacon of Good Health. Hart PPG17 Assessment 2006: local needs highlighted need to have better access to countryside and have better opportunities for active recreation in the countryside, as well as improving existing sites. Hart Open Space, Sport and Recreation Assessment Update 2012: Need to improve existing sites. This site only scored a

APPENDIX B

			value rating of 3 but this is because the quality was only rated as a 3 due to the need to manage the woodland and drainage. With improvements this will provide better access to an existing site. Hart Leisure Strategy 2007-2017: Meets policy FD15: commitment to the protection of commons and heathlands as natural habitats open to informal public use.
Eversley Sports Association – irrigation facility at the Fox Lane Ground	Parish Council	Contribution towards £23,500 cost	 Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health Hart PPG17 Assessment 2006: Highlighted need to improve existing facilities and a need for further playing pitch provision. Hart Open Space, Sport and Recreation Assessment Update 2012: Highlighted need to improve existing facilities and a need for further playing pitch provision. There is a need for further grass pitch across the District and within Eversley.
			Agreed subject to guarantees about public access.
Ewshot			
No projects Fleet			
Basingbourne Recreational Area - Adventure play facilities in the wooded area, picnic tables, youth shelter/mini MUGA, refurbished skate park for teenagers, cycle/segway track	Parish Council	£131,500	Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health Hart PPG17 Assessment 2006: need for more young people's provision within the District. Highlights the need to improve existing spaces rather than create new. Hart Open Space, Sport and Recreation Assessment Update 2012: Need for more young people's provision within the

in wood			District. There is an existing deficit of young people's provision within the parish which will be exacerbated by increase in population from new development.
Calthorpe Park – Multi age group playground, Youth Shelter/MUGA, drainage of Merivale pitches	Parish Council	£270,000	Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health Hart PPG17 Assessment 2006: need for more young people's provision and grass pitches within the District. Highlights the need to improve existing spaces rather than create new. Hart Open Space, Sport and Recreation Assessment Update 2012: Need for more young people's provision and grass pitches within the District. There is an existing deficit of young people's provision and grass pitches within the parish which will be exacerbated by increase in population from new development.
The Views – Upgrade toddler play area, sloped area of playground, landscaping and gardens, skateboard park, amphitheatre/bandstand	Parish Council	£277,000	 Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health Hart PPG17 Assessment 2006: need for more children's and young people's provision within the District and to improve existing green spaces. Hart Open Space, Sport and Recreation Assessment Update 2012: Need for more children's play and young people's provision and need to improve existing sites within the District. There is an existing deficit of equipped play areas and young people's provision within the parish which will be exacerbated by increase in population from new development.
Remembrance Gardens	Parish Council	£50,000	 Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health Hart PPG17 Assessment 2006: No specific standard for cemetery space as provided for burial need not open space need, but a need for accessible open spaces. Hart Open Space, Sport and Recreation Assessment Update 2012: No specific standard for cemetery space as provided

			for burial need not open space need, but a need for accessible open spaces.
Greywell			
No projects			
Hartley Wintney			
Provision of a small multi- purpose grass sports pitch for all ages, but in particular youth football and cricket in the existing open space land at Church View, Hartley Wintney	Parish Council	£20,000	 Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health Hart PPG17 Assessment 2006: highlighted need for more and better grass pitch provision and more young people's provision within the District. Hart Open Space, Sport and Recreation Assessment Update 2012: highlighted need for more and better grass pitch provision and for more young people's provision within the District. There is a deficit of grass pitches and teenage areas within the Parish. Although there are some grass pitches within the parish there is no formal provision for youth football and cricket. The provision of a site would help the parish and the overall District wide need for grass pitches which will be exacerbated by new housing development. The need for a new site was identified by the parish council during consultation on local need. Hart Leisure Strategy 2007-2017: Meets policy FD6: development of one multi-pitch with changing facilities.
Provision of a large (around 7 acre) dedicated sports facility for Hartley Wintney to include a club house, cricket pitch, football pitch, up to 5 tennis courts and a bowling green.	Parish Council	£10,000	 Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health Hart PPG17 Assessment 2006: highlighted need for more and better grass pitch provision within the District. Hart Open Space, Sport and Recreation Assessment Update 2012: highlighted need for more and better grass pitch provision and a need for tennis courts within the District. There is an existing deficit within the Parish for bowling green, grass

			pitch and tennis provision. The parish also lies outside any catchment for tennis courts. This issue will only increase if further housing development comes forward within the parish. The need for a new site was identified by the parish council during consultation on local need. Hart Leisure Strategy 2007-2017: meets policy FD6: development on one multi-pitch with changing facilities, policy FD7: development of at least two artificial turf pitches, and policy FD8: promotion of outdoor/indoor bowls facilities in Hook, Hartley Wintney, and where opportunities present themselves.
Land off Springfield Avenue, Hartley Wintney (known as Lot 2) - Springfield Avenue Community Open Space	Parish Council	£20,000	 Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health Hart PPG17 Assessment 2006: need for more children's and young people's provision within the District and to improve existing green spaces. Hart Open Space, Sport and Recreation Assessment Update 2012: Need for more children's play and young people's provision and need to improve existing sites within the District. There is an existing deficit of equipped play areas and young people's provision within the parish which will be exacerbated by increase in population from new development.
Extension and upgrades to St Mary's Church (phase two) - Upgrades to paths including materials to match existing church	Parish Council	£17,000	Hart Sustainable Community Strategy 2008-18: Priority Aim An Environmentally Conscious Community and a Sustainable District. Additional population puts an increasing burden on the burial provision. This has been addressed with the purchase of the land for the new site. As phase two of this project we now need to improve the access to the site for visitors through re-grading and resurfacing of paths to enable all users to access the site including disabled and elderly users. £17,000 would mean that overall 25% of the funding is requested from new development with the rest of the

			funding having been met by existing residents through precept.
Community Room (hub) within the Appleton Hall - IT facilities and furniture, phone line, internet access point, self- check out desk for library and mobile book stack.	Parish Council	£35,000	Hart Sustainable Community Strategy 2008-18: Priority Aim An Environmentally Conscious Community and a Sustainable District. Over the next 5 years the population of Hartley Wintney is likely to increase to nearly 6,000 and this requires us to respond in providing facilities to reflect the needs and wants of those people who want more services provided locally. There is no "community room" in the Parish were people can freely access the internet or local information. All the community buildings are hired out most days and other facilities are not prepared to give up a room which they could hire out to be used free of charge as a community hub.
Heckfield			
No projects			
Hook			
Provision of allotments (4 acres) – a site has been made available at Reading Road	Parish Council	£100,000	Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health Hart PPG17 Assessment 2006: highlighted a need for further provision of allotments due to limited sites across the District. Hart Open Space, Sport and Recreation Assessment Update 2012: highlighted a need for further provision of allotments across the District. There is no allotment provision within the Parish and it does not fall within the catchment of either of the two facilities. Although there is a need for provision across the District only Hook and Odiham highlighted the need for allotments through the consultation process. The need for a new site was identified by the parish council during

			consultation on local need, Hart Leisure Strategy 2007-2017: meets policy FD16: investigation into the provision of allotments and implementation of outcomes.
Long Sutton and Well			
No projects			
Mattingley			
No projects			
Odiham			
Provision of allotments with associated parking	Parish Council	£40,000	Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health Hart PPG17 Assessment 2006: highlighted a need for further provision of allotments due to limited sites across the District. Hart Open Space, Sport and Recreation Assessment Update 2012: highlighted a need for further provision of allotments across the District. There is no allotment provision within the Parish and it does not fall within the catchment of either of the two facilities. Although there is a need for provision across the District only Hook and Odiham highlighted the need for allotments through the consultation process. The need for a new site was identified by the parish council during consultation on local need, Hart Leisure Strategy 2007-2017: meets policy FD16: investigation into the provision of allotments and implementation of outcomes.

North Warnborough Recreation Ground – enhancement to play areas	Parish Council	£60,000	 Hart Sustainable Community Strategy 2008-18: Priority Aims A Beacon of Good Health Hart PPG17 Assessment 2006: need to provide further children's play provision and improve existing sites. Hart Open Space, Sport and Recreation Assessment Update 2012: need to provide further children's play provision and improve existing sites. There is deficit of equipped play area space within the Parish. This improvement would enhance existing facilities and increase capacity of the site. This site was rated as 4 for quality and a value rating of 3 highlighting the need for full improvements to this site to bring it back into use. This site was identified for improvement by the parish council during consultation on local need.
Rotherwick			
Hudson Copse Woodland - footpath and access improvements and nature trail creation	Parish Council	£10,000	Hart Sustainable Community Strategy 2008-18: An Environmentally Conscious Community and Sustainable District. New housing developments immediately opposite and adjacent to Hudson Copse has highlighted the need for safer pedestrian footpaths linking the village, the new developments will increase demand for countryside recreation amenity areas in the immediate vicinity. Hudson Copse is also located immediately adjacent to the 1st Bramshill Rotherwick Beaver Scout Group Hut; delivery of this restoration and improvement project would enhance the accessibility and safe enjoyment of Hudson Copse for this group for outdoor activities.
South Warnborough			
South Warnborough Recreation Ground, Gaston Lane - remove worn triple tyre climber, as advised by ROSPA, and replace	Parish Council	£24,659	Hart Sustainable Community Strategy 2008-18: Priority Aims A Beacon of Good Health. Hart PPG17 Assessment 2006: need to provide further children's play provision and improve existing sites.

with new post and monkey bars, replace 1 toddler swing with disabled friendly seat and replace worn tyre swing with new nest swing suitable for disabled children, install 2 new flat swings for older children with grass growing through matting, install 50m hard surface area by existing basketball post as requested by local children, New Cradle/DDA Swings, MUGA			Hart Open Space, Sport and Recreation Assessment Update 2012: need to provide further children's play provision and improve existing sites. There is deficit of equipped play area space within the Parish. This improvement would enhance existing facilities and increase capacity of the site. This site was rated as 3 for quality and a value rating of 1 highlighting the need for improvements as the site is well used. This site was identified for improvement by the Parish Council during consultation on local need.
Winchfield			
No projects			
Yateley			
Old Wellmore- Cricket Hill Pond – accessible greenspace Project	District Council	£46,000	 Hart Sustainable Community Strategy 2008-18: Priority Aims An Environmentally Conscious Community and a Sustainable District, A Beacon of Good Health. Hart PPG17 Assessment 2006: Identified need to improve access to the countryside and to improve existing greenspaces. Hart Open Space, Sport and Recreation Assessment Update 2012: Identified need to improve access to the countryside and to improve existing greenspaces.
Hearsey Gardens – adaptation of play area to meet developing needs of the community	District Council	£100,000	 Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health. Hart PPG17 Assessment 2006: need to provide children's play provision and improve existing sites. Hart Open Space, Sport and Recreation Assessment Update 2012: need to provide further children's play provision and

			improve existing sites. There is a deficit of equipped play space and teenage provision within the Parish. Adaptation of a site to meet local needs would increase the capacity of the site. This site was identified for improvement by the District Council during consultation on local need.
Skate Park	Town Council	£58,000 (contribution towards)	 Hart Sustainable Community Strategy 2008-18: Priority Aim A Beacon of Good Health. Hart PPG17 Assessment 2006: need to provide children's play provision and improve existing sites. Hart Open Space, Sport and Recreation Assessment Update 2012: need to provide further children's play provision and improve existing sites. There is a deficit of equipped play space and teenage provision within the Parish. Adaptation of a site to meet local needs would increase the capacity of the site. This site was identified for improvement by the District Council during consultation on local need.

Proposed Contributions to be sought from 7 August 2014¹²

1. District Leisure/Open Space/Community Development

Collection period 1 April 2014 - 31 March 2031 Dwellings Estimated: 458413 Capital Cost of strategic district wide projects: £9,675,173

Contribution per dwelling¹⁴: 1 bedroom

1 bedroom	£1,513
2 bedroom	£3,026
3 bedroom	£4,539
4 plus bedrooms	£6,808

2. Parish Leisure/Open Space/Community Contribution

Collection period 1 April 2014 - 31 March 2021 Dwellings Estimated¹⁵: 1,604 Capital Cost of recommended local/parish projects: £1,783,327

Contribution per dwelling¹⁶:

1 bedroom	£406
2 bedroom	£812
3 bedroom	£1,218
4 plus bedrooms	£1,827

¹³ This is calculated on the delivery of 7,400,dwellings between the period 2011-2031 less as at 1 April 2014 completions (965 dwellings) and planning permission granted (1851)

¹⁴ This is calculated on the capital cost of the District leisure/open space projects, divided by the number of dwellings to be provided, proportioned on the identified housing mix as recommended in the Hart Strategic Housing Market Assessment (SHMA)

¹⁵ This is calculated on the delivery of 7,400, dwellings between the period 2011-2031 less as at 1 April 2014 completions (965 dwellings) and planning permission granted (1851)

¹⁶ This is calculated on the capital cost of the Parish area leisure/open space projects, divided by the number of dwellings to be provided between 2014 - 2021, proportioned on the identified housing mix as recommended in the Hart Strategic Housing Market Assessment (SHMA)

¹² Inclusive of 5% District Council monitoring and collection fee

3. Education - Primary Schools

Collection period 1 April 2014 - 31 March 2031 Dwellings Estimated 3,300 Capital Cost of strategic projects¹⁷: £16,690,527

Contribution per dwelling¹⁸:

2 bedroom	£3,370
3 bedroom	£5,055
4 plus bedrooms	£6,7 4 1

4. Education - Secondary Schools

Collection period 1 April 2014 - 31 March 2031 Dwellings Estimated¹⁹: 3,300 Capital Cost of strategic projects²⁰: £20,311,154

Contribution per dwelling:	
2 bedroom	£4,101
3 bedroom	£6,152
4 plus bedrooms	£8,203

¹⁸ This is calculated on the capital cost of the Parish area leisure/open space projects , divided by the number of dwellings to be provided between 2006-2017, proportioned on the identified housing mix as recommended in the Hart Strategic Housing Market Assessment (SHMA)

¹⁷ This is calculated by the number of dwellings to be provided multiplied by £5,057 which is the County Council's 2013 tariff where an existing primary school is to be extended (Hampshire County Council, Developers' Contributions towards Children's Services Facilities 2013). Different contribution levels may be required for new schools: where a new 1 form entry school is required - £6,278 or where a new 2 form entry school is required - £4,944 per dwelling. Alternatively, where a specific facility can be identified and costed, for example where a primary school lacks an adequate school hall, the contribution will be based on the projected cost.

¹⁹ This is calculated on the number of 2 or more bedroom dwelling to be provided between 2014-2031 less 20% to take account of limited development within the Hawley/Blackwater/Yateley catchments and proportioned in accordance with the housing mix as recommended in the Hart Strategic Housing Market Assessment (SHMA)

²⁰ This is calculated by the number of dwellings to be provided multiplied by £6,154 which is the County Council's 2013 tariff where an existing secondary school is to be extended (Hampshire County Council, Developers' Contributions towards Children's Services Facilities 2013). Alternatively, where a specific facility can be identified and costed, for example where a secondary school lacks adequate classrooms, the contribution will be based on the projected cost.

5. Hampshire Transport Contribution²¹

Residential - Contribution per dwelling (net):

1 bedroom	£2,079
2 or 3 bedroom	£3,932
4 plus bedrooms	£5,730
Employment - Contribution (net)	
B1 – Business	£4,516/100m ²
B2 – General Industrial	£1,811/100m ²
B8 – Warehouse, storage, and	£2,270/100m ²
Distribution	

6. Thames Basin Heaths Special Protection Area (SPA) - Suitable Alternative Natural Greenspace (SANG) Contribution

A. Hitches Lane Contribution per dwelling (net):	
1 bedroom	£4,051
2 or 3 bedrooms	£7,542
4 plus bedrooms	£10,907
B. Hawley Meadow Contribution per dwelling (net): 1 bedroom	£3.549
2 or 3 bedrooms	£6,067
4 plus bedrooms	£9,555

7. Thames Basin Heaths Special Protection Area (SPA) – Strategic Access Management and Monitoring (SAMM)

Contribution per dwelling (net):	
1 bedroom	£359
2 or 3 bedrooms	£668
4 plus bedrooms	£967

²¹ Hampshire County Council: Transport Contributions Policy A New Approach to Calculating Transport Contributions in Hampshire

RELEVANT EXTRACTS FROM PLANNING APPEAL DECISIONS

Appeal Ref: APP/N1730/A/13/2208766 Kandy House, Reading Road North, Fleet, Hampshire GU51 4HT Appeal Dismissed (decision date 28 January 2014) Written representations

13. The site lies within 5km of the Thames Basin Heaths Special Protection Area (SPA), an internationally designated site of nature conservation importance. The unilateral undertaking submitted by the Appellant covenants to pay a contribution towards the maintenance, improvement and management of the Hitches Lane Country Park (a Suitable Alternative Natural Greenspace) and towards Natural England's Strategic Access Monitoring and Management Strategy. This would provide the necessary mitigation in accordance with the Council's adopted Interim Avoidance Strategy to ensure no significant effect on the SPA. The contribution therefore meets the requirements of Regulation 122 of the Community Infrastructure Levy Regulations 2010.

14. The undertaking further provides contributions towards the North Hampshire Transport Strategy, towards leisure and open space and towards primary and secondary education. In respect of each of these subject areas the Council has identified existing deficiencies, has calculated contributions based on the predicted increase in population and has identified relevant projects where the monies would be spent in order to mitigate any adverse effect arising from the development. Once again the contributions would meet the requirements of Appeal Decision Regulation 122 of the Community Infrastructure Levy Regulations 2010. The undertaking overcomes reasons for refusal 2, 3, 4 and 5 and ensures no conflict with the related relevant policies of the Development Plan.

Appeal Ref: APP/N1730/A/13/2198562

Land to the rear of Chantreyland, New Road, Chequers Lane, Eversley Cross, Hook, Hampshire RG27 0NX

Appeal Dismissed (decision date 3 March 2014) Written representations

15. In its appeal statement, the Council has gone into the detail as to why a legal agreement to secure the provision of both on site and off site affordable housing; to provide mitigation to ensure no significant effect on the Thames Basin Heaths Special Protection Area; and to address the effects on local infrastructure (transport and leisure) are necessary. Included is evidence of the need and policy justification, information as to how contributions related to the scale of the development have been arrived at and an indication of where the contributions would be used in mitigation. I am satisfied that the agreement is necessary and that it meets the relevant statutory and policy tests.

APP/N1730/A/13/2205141 Former Queen Elizabeth Barracks, Sandy Lane, Naishes Lane and Leipzig Road, Church Crookham, Fleet, Hampshire, GU13 0BF Appeal Allowed (decision date 9 April 2014) – Hearing

3. A statement of common ground (SOCG) signed by both the appellant and the Council and dated January 2014 was submitted with the appeal documentation. This SOCG made clear that, the Council had resolved to withdraw ... the reasons for refusal subject to the completion of legal agreements that would ensure the provision of affordable housing and a range of contributions designed to mitigate the effects of the proposed development. Two such agreements, both dated and signed, one between the appellant and Hampshire Council and Hart District Council, and one between the appellant and Hart District Council and Church Crookham Parish Council, were included with the SOCG.

18. The above mentioned section 106 legal agreements would provide for the affordable housing and contributions towards the extension of the community building, a skate park, primary and

secondary education, leisure facilities and recreation areas, transport improvements and monitoring and management of the SPA.

19. Community Infrastructure Levy (CIL) Regulation 122 and the National Planning Policy Framework in paragraph 204 both make clear that planning obligations should only be sought where they are necessary to make the development acceptable in planning terms, are directly related to the development and fairly and reasonably related in scale and kind to the development. Whilst the appellant has not contested the contributions it is still incumbent upon me to assess the required contributions against regulation 122 of CIL.

20. To justify the contributions I have been supplied with a variety of documents contained in appendix four of the SOCG. For each of the required contributions they give the relevant policies, the necessity and quantum justification. In light of the supplied information I am satisfied that the contributions are in line with regulation 122 and I can therefore take the two Section 106 agreements into account in this decision.

Appeal Ref: APP/N1730/A/13/2209022 3 Crookham Road, Fleet, Hampshire GU51 5DJ Appeal Allowed (20 February 2014) – Written representations

Thames Basin Heaths Special Protection Area

20. The development would be located within 5km of the Thames Basin Heaths Special Protection Area (SPA). The SPA comprises heathland important for birds which is protected under the European Habitat Regulations. These birds are particularly susceptible to disturbance from walkers, dogs and cat predation due to nests being on or close to the ground. Residents of the development would generate such disturbance which, in combination with that associated with other developments, would affect the nature conservation interests of the SPA.

21. South East Plan Policy NRM6 and LP Policies CON1 and CON2 require adequate measures to be put in place to mitigate any harmful adverse effects which would arise from new residential development. Such measures include open space areas, Suitable Accessible Natural Greenspace (SANGS), designed to attract visitors away from SPA and a co-ordinated visitor management and monitoring plan known as Strategic Access Management and Monitoring (SAMM). As part of SAMM, the monitoring plan seeks to ensure mitigation is effective. These are detailed in the Interim Avoidance Strategy for the Thames Basin Heaths Special Protection Area (IS) which has been updated and is soundly based on a detailed financial assessment.

22. Based on this IS, the Council have indicated a contribution requirement of £18,717 towards the Hitches Lane SANG and the SAMM which are detailed in the submitted \$106 agreement. There has been no objection from the Council to this part of the agreement. Although the IS does not have the status of a Supplementary Planning Document, Natural England agrees with the approach taken within IS. In these circumstances, I consider the contribution is reasonable and necessary to make the development acceptable and is fairly and reasonable related in scale and kind and meets the tests set out in Regulation 122. On the evidence before me, the contribution would mitigate the harmful impact of the development on the nature conservation interests of the SPA and comply with the above mentioned policies. Transport infrastructure

23. LP Policy T16 states that the Council will seek highway contributions to fund improvements to local infrastructure where they are necessary as a result of development. The Hart District Transport Statement (TS) sets out a local transport strategy framework for the district and identifies a number of transport schemes to be funded from different sources. Within the TS, an objective is to enhance existing bus stop waiting facilities and provision of better bus information. The Community Infrastructure Policy (CS) titled Planning Obligations (S106 agreements) – Principles and Priorities was adopted by the Council's Cabinet in December 2010. Within this document, a Hampshire County Council Transport Contributions policy is referred to and it is indicated that

contributions would be sought towards the implementation of the Fleet Town Access Plan, schemes in the Hart District Local Plan and any other highway related scheme

24. The Council state that the development would increase transport movements. They have identified a contribution requirement of £8,316 which would be put towards upgrading bus stops within Fleet Town Centre, a scheme identified within the TS. Although this complies with an objective of TS, there is no evidence before me on how the contribution figures were derived and the methodology used. Furthermore, it is unclear whether these documents have been through a formal consultation and adoption process and this would further limit the weight that can attached to them.

25. Accordingly, I am unable to form a view on whether the contribution is fairly and reasonably related in scale and kind to the development. Therefore, the obligation would not meet the tests of Regulation 122 and this element of the obligation has not been taken into account. Leisure facilities

26. The Council has not referred to any specific policy in the development plan in respect of leisure facilities. However the adopted Leisure Strategy (LS) and the CS concluded a deficiency in leisure infrastructure and with future house building, a need for further leisure facilities. The CS indicates that a full audit of leisure facilities has been undertaken with consultation with parishes and developers. Subsequently, a list of projects has been detailed taking into account needs and whether the amount of developer's contributions would be sufficient to fund the projects. Costs have been estimated and formulae for estimating contributions derived.

27. Based on this, the Council has indicated that future occupants would be likely to visit Hitches Lane Country Park, Fleet Pond and Basingstoke Canal. Furthermore, there are projects to upgrade the play area, landscaping and skate park at The Views and play ground and youth facilities at Calthorpe Park which future occupants would make use of. As such, it is indicated a contribution of £5092 would be required to mitigate the effects of the development. 28. On this basis, I find the methodology robust and approach taken reasonable given the costing and formulae used even though the LS and CS have not been through a formal process of consultation and adoption. Thus I am satisfied that the contribution is necessary and meets the tests in Regulation 122. Accordingly, this part of the obligation has been taken into consideration.

EDUCATION INFRASTRUCTURE – FLEET/CHURCH CROOKHAM & ROBERT MAYS Additional Information

HAMPSHIRE COUNTY COUNCIL DEVELOPERS' CONTRIBUTIONS TOWARDS CHILDREN'S SERVICES FACILITIES POLICY

1. Policy Approach

- 1.1 The County Council's Developers Contributions Policy can be found at www3.hants.gov.uk/education/school/school-places
- 1.2 The Policy meets the criteria stated in the National Planning Policy Framework on planning obligations and that the cost of providing additional school places required as a direct consequence of additional development should be met by developer's contributions. The evidence for seeking the planning obligation, in line with the Planning Inspectorate Advice Note 16/2010, is:
 - A. <u>The relevant development plan policy or policies, and the relevant sections of any</u> <u>SPD or SPG</u>

The planning of school places is a statutory function for Local Authority's responsible for education provision. As such the LEA is working closely with Hart District Council to identify issues with school place planning caused by additional housing development in the District, and seeking the adoption of the Developers Contributions Policy as a SPD. The LEA's Developers' Contributions towards Children's Services Facilities Policy underwent the appropriate consultation process with District and Borough Councils and has been adopted by the LEA. The Policy is reviewed on an annual basis.

- B. <u>Quantified evidence of the additional demands on facilities or infrastructure which are likely to arise from the proposed development</u> There is demonstrable shortfall in school places in the Fleet/Crookham area (see table above). The additional housing proposed will further contribute to the shortfall of school places. Plans are being formulated with local schools to provide additional school places for which financial contributions are being sought in line with the Hampshire Children's Services Developers' Contributions Policy.
- C. Details of existing facilities or infrastructure, and up-to-date, quantified evidence of the extent to which they are able or unable to meet additional demands. The total number of primary and secondary places available in the area and number on roll details are provided in the table above. All schools in the area are full and the continued rise in pupil numbers from new housing developments cannot be accommodated without the provision of additional school places. It is not possible for small ad-hoc increases in the size of schools to be provided as schools are limited in the number of pupils they can admit due to;
 - Having a maximum admission limit for each year group called a published admission number
 - Pressure on accommodation, both teaching classrooms and general spaces, which would be exacerbated by accepting further children.
 - The requirement to meet class size of 30 legislation for key stage 1 pupils (pupils aged 5 to 7)
 - Budget pressures created by having to recruit additional teaching staff if they have to accept more pupils. Hampshire schools are funded on the ratio of one teacher to twenty eight pupils.

- D. <u>The methodology for calculating any financial contribution which is shown to be necessary to improve existing facilities or infrastructure, or provide new facilities of infrastructure, to meet additional demands²² Each year Hampshire County Council reviews the cost of building new schools, or expanding existing, in Hampshire based on actual projects. These costs are used to calculate the contribution required from each new dwelling. Where a new housing development is of a sufficient size, and a specific solution to the need for additional school places can be identified, then the cost of that provision will be sought from the developer. For smaller developments contributions are required which will be pooled towards a strategic school place planning solution.</u>
- E. <u>Details of the facilities or infrastructure on which any financial contribution will be</u> <u>spent.</u>

Primary provision

a) <u>Fleet</u>

Existing sites at Edenbrook and Queen Elizabeth have resulted in additional primary places being provided through the use of modular buildings at Tavistock Infant School, Tweseldown Infant School and Church Crookham Junior School. Permanent facilities are to be provided as follows;

- Tweseldown Infant and Church Crookham Junior schools 1FE (210 places) expansion to cater for the development at Queen Elizabeth Barracks to be provided for September 2014 at an estimated cost of £4.5m
- Tavistock Infant and All Saints CE(A) Junior schools 1FE (210 places) expansion to cater for the Edenbrook development. To be provided for September 2014 at an estimated cost of £4.1m.

A further 653 dwellings have been identified within Fleet in the new Local Plan. Opportunities exist to provide additional places at Tweseldown Infant and Church Crookham Junior schools, and at other existing schools within Fleet.

b) <u>Hook/Hartley Wintney/Odiham</u>

The primary places required as a result of 1,000 new dwellings identified in the above locations will be provided through the expansion of Hook Infant and Junior Schools by up to 420 places. Work is currently underway with the school

²² The cost of providing the additional facilities is:

School	Cost £m	Number of places	Project completion+	Developers' contribution required £m
Tweseldown Infant/Church Crookham Junior	5.1	210	2013	5.1*
Tavistock Infant and All Saints Junior	4.0	210	2015	4.0
Heatherside Infant and Junior	2.7	180	2017	2.7
Calthorpe Park (QEB expansion)	11.0	150	2016	7.9*
Calthorpe Park (West Fleet expansion	TBC	TBC	2020	TBC
Calthorpe Park (Town Centre expansion)	TBC	TBC	2020	TBC
Total	22.8			

to develop a costed building feasibility study. The timing of the additional places will be governed by the timing of the new housing, the current estimate being 2015.

A new primary school site was identified as part of the new strategic housing site in Hook to provide options for providing any additional school places required. This is no longer required.

Secondary provision

a) <u>Fleet</u>

Calthorpe Park School's published admission number will rise from 210 to 224 for admissions from 2013 and beyond following increases in accommodation to meet demand for school places. Further expansion is planned to meet demand going forward;

- To an admission number of 252 for admissions in 2015 and beyond
- To an admission number of 280 for admissions in 2017/2018 and beyond, depending on a further review of pupil number forecasts

Additional land is required to expand the school. A sum of $\pounds 10m$ was included in the 2014/15 Children's Services Capital Programme approved in March this year.

As there is to be additional houses provided in Fleet through the LDF process further expansion of Calthorpe Park will be needed. Work has been undertaken to assess the implications of expanding Calthorpe Park to 1800 places and the impact of this is as follows;

- An increase in the site area of a minimum 1.5 hectares to provide additional grass playing pitches to account for existing pitches becoming a multi-use games area and all-weather pitch
- Additional buildings of 3,416m2 to deliver the required curriculum and support accommodation (in addition to the expansion detailed above)
- External provision Additional hard play, games courts, grass playing pitches, informal and social areas etc.
- Additional car parking spaces.
- Improvements to the services infrastructure to reflect the increase in buildings

Hart Leisure Centre Site

If the Leisure Centre were to move from the existing co-located site, this would yield an additional site area of 1.29 hectares for use by the School. As this is currently taken up with buildings and car parking, the area would be used to address the School's additional accommodation and car parking requirements. Whilst increasing the overall site area, it would not address the School's need for additional sports pitches unless the centre were to be demolished and, if possible, the land remediated to bring to playing field standard (which would not be economically viable).

c) <u>Hook/Hartley Wintney/Odiham</u>

The 1,000 new dwellings identified in Hart's Local Plan and located within Robert May's School's catchment area will require an expansion of the School by up to 300 places, likely constructed in two phases.. The timing will depend on when the new housing sites are developed but it is unlikely prior to 2018. Initial building feasibility work has been undertaken and discussions are taking place with the school community on the expansion plans Additional land is required to expand the school and has been identified in Hart's Local Plan.

2. CONCLUSION

2.1 There is a demonstrable shortfall in existing education capacity within the catchment areas of all schools within Fleet/Church Crookham. Projections in 2015 confirm that the situation will get worse. The LEA has a projected build programme that subject to funding will mean that there will some primary capacity created by 2013, and secondary school capacity created by 2017. The total cost is £16.1 million of which £13 million relies exclusively (subject to planning permission being granted and implemented) on the QEB development proposal. Even then, there is a shortfall of £3.1 million. Additional funding is therefore required if the education needs of new development is to be met.